Recommendations for Improvement

Evaluation of CASA PMD Requirements RFP CV-740

Submitted to:

Associated Universities, Inc.(AUI) / National Radio
Astronomy Observatory (NRAO)

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Acknowledgment

Once again I would like to thank everyone for their time and warm welcome. I hope you enjoyed this work as much as I did.

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Glossary

API – Application Programming Interface

ASAP – As soon as possible

CASA – Common Astronomy Software Application

CDG – CASA Development Group

CGL – Casa Group Leader

CUC – CASA User Committee

DoD – Definition of Done

ESO – European Southern Observatory

NJAO - National Astronomical Observatory of Japan

NRAO – National Radio Astronomy Observatory

PMD – Project Management Department

QA – Quality Assurance

RACI – Responsible, Accountable, Consulted and Informed

1 Introduction

As part of their mandate to provide program, project management and systems engineering support to NRAO and to develop all user facing software, e.g.: CASA, AIPS++ and PST; the Assistant Director for Program Management – Lory Wingate and the Assistant Director for Data Management & Software – Brian Glendenning jointly launched the EVALUATION OF CASA PMD REQUIREMENTS project which consists of the:

- a. Assessment of current software development and software project management processes against best practices frameworks such as those published by the Project Management Institute (PMI), the International Council on Systems Engineering (INCOSE) or the Software Engineering Institute's Capability Maturity Model (CMMI)
- b. Recommendations for improvement
- Provision of a basic implementation plan, including recommended qualifications for personnel to implement the recommendations

The assessment of the current practices was, conducted between July 15th and July 24th, 2015 at the Charlottesville and Socorro offices of NRAO. In total 21 persons were interviewed. The assessment was carried out in a constructive atmosphere. The assessment report, deliverable "a" above was submitted for consideration on August 9th, 2015 and accepted without observations on August 13th, 2015.

This report presents the recommendation for improvement and basic implementation plan, deliverables "b" and "c" above.

For the sake of readability the masculine form is used throughout this report. All references to the male gender shall be deem to equally apply to women.

Although this is not an academic document, we did not wanted NRAO to take our recommendations at face value, so we have tried to justify each of them by providing one or more references to the relevant literature by means of footnotes.

The process followed in elaborating these recommendations is illustrated by Figure 1. It comprises two steps:

- Capturing the voice of the customer. This was accomplished by conducting a process assessment
 of the current situation, reviewing user surveys and reports and by holding a number of
 envisioning meeting where managers and the development group expressed their view for the
 future.
- 2. The elaboration phase, in which the findings were analyzed and recommendations to address them made taking in considerations the needs and wants of stakeholders consulted.

The rest of the document is organized as follows: Section 2, the CASA Context, which describes the nature of the work the Casa Development Group (CDG) is doing; Section 3, Recommendations, which is the core of this work; Section 4, Implementation Strategy, which outlines a plan for deploying them and the six appendices containing information to help readers understand how the recommendations could be instantiated but are not a recommendation in themselves.

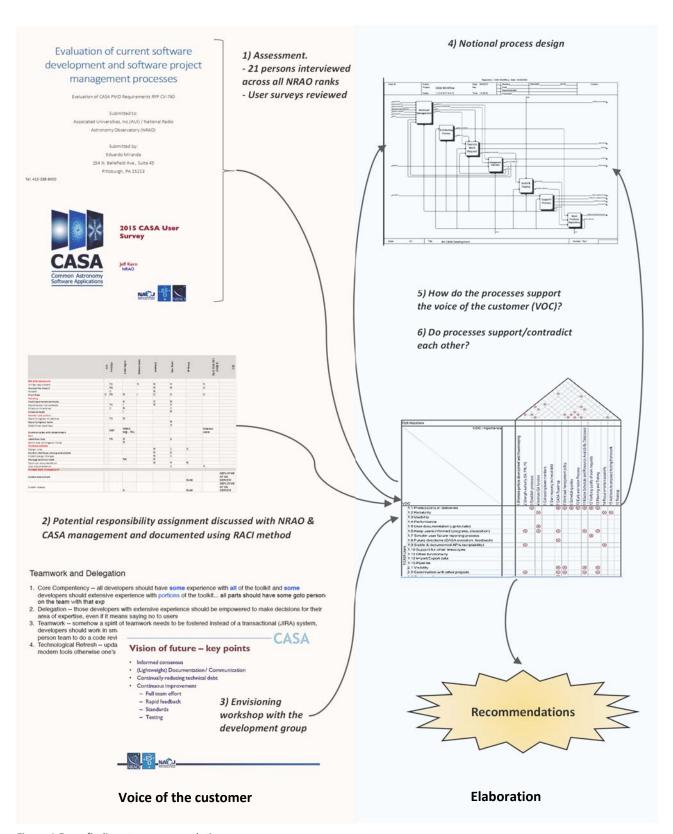


Figure 1 From findings to recommendations

2 Context

The assessment report identified seven areas for improvement, see Appendix A for a detailed description:

- 1. Process maturity
- 2. Process inefficiencies
- 3. People issues
- 4. Project scientists
- 5. Lack of strategic vision
- 6. Product vs. research
- 7. Tooling

CASA has completed its main development period and is now well into its maintenance phase. Work during this phase consist mostly¹ of bug fixes and local enhancements requested by the radio astronomers, the CASA users, and developers alike. Most of the bug fixes and enhancements requests are: (1) circumscribed to a single subsystem; (2) can be handled by one or two people working from a few hours to no more than a month; (3) arrive randomly and cannot be individually accounted for in the annual budget-planning process; (4) functionally independent in the sense that no request depends on the implementation of others to be of value; and (5) although there might be some sequences of work better than others by some technical criteria, the order in which work requests are executed is not conditioned by integration needs. We will refer to these type of requests as "jobs".

Since jobs are characterized by their short duration, low coordination needs and recurring nature, it is not justifiable to spend a lot of time in their individual planning and risk. Because they are executed by experienced resources within the context of a known system, the dominant risk, is the risk of the work taking longer than planned but even this risk, due to job's short duration, results in a low exposure easily handled by leaving some "white space" in the developers schedule. Because developers have limited knowledge of subsystems others than their own, job requests need to wait until a specific developer becomes available even if others are "idle" at the time.

A few other work requests necessitate instead of a team effort involving both, users and software staff with competence in different subsystems and or domains over a longer period of time. Because the amount of work required by these requests represents a significant opportunity cost, they must be given specific approval by senior management, resources allocated, risks identified and mitigated, and deadlines set up before work is allowed to start. We will refer to requests with these characteristics as "projects" and "research projects".

Projects are, by definition, larger cross-functional efforts which require substantial coordination. Because they employ resources with different availabilities, their value is not realized unless most of their scope is realized, these type of requests need to plan ahead, when and for how long, a resource will be needed so they can make themselves available. Projects will also tend to have a larger exposure

¹ The CASA group doesn't have exact numbers on this but is estimated that 50% of the requests take a week or less, 10% between one and two weeks and around 40% are larger efforts.

to technological and schedule risks which could have an impact on, otherwise unrelated, projects and jobs through the invisible links created by resource dependencies.

Research projects might be large or small efforts, what distinguish them other type of work is that they not have clear goals at outset or use untested or unknown technologies. These characteristics can be summarized with the phrase "I'll know when I see it". In these type of situations it is not advisable to organize the project in terms of a linear sequence of activities, but rather as an iterative process where the parameters of the solution are monitored and the iterations allowed to continue as long as they show progress. To be successful, these projects require the project sponsor to be available to work with the development team. If this level of engagement cannot be secured or if during the execution falters, the project must be terminated.

Because of their different needs jobs ought not to be managed as projects and projects with defined requirements ought not to be dealt with as research projects. See Table 1 below. A detailed explanation of the treatment to give each type of work is provided in Section 3.10 Planning and tracking different type of work.

Table 1 Guidelines for classifying different work requests

Type of processing Work request	Critical bug	Job	Project	Research Project		
Bug report	Large number of users affected, commonly used functions or that prevent a user from doing his work	Other bugs				
Change request		Well specified. Sizes: XS, S, M, L Up to three people	Well specified. Sizes: XL More than three people	Does not include acceptance test cases or is of doubtful feasibility		
Research request				Always. Requires sponsor commitment to participate		
Engineering Change Scheduled for the housekeeping period as per the guid above						

The guidelines provide are not mutually exclusive nor collectively exhaustive. It is up to the decision maker how to classify each specific work request falling in a grey area

3 Recommendations

To address the finding as well as the needs and expectations² of the four main CASA stakeholders: users, PMD, NRAO and the CDG we propose the following sixteen recommendations:

- Implement alternate periods of development and housekeeping
- Strengthening the authority of the Project Scientists, Project Manager and Software Architect
- Introduce the Quality Assurance role
- Establish processes
- Workload management policy
- As soon as possible scheduling
- Early estimation process
- Master schedule and resource calendar data bases
- Improving the quality of work requests
- Planning and tracking different type of work requests
- Traceability of functions, files and test cases
- Additions to the proposed testing framework
- Colocation
- Repaying CASA's technical debt
- Coding guidelines
- CASA Roadmapping
- Training

Figure 1 relates the recommendations proposed to the assessment findings and the needs and expectations of the CASA stakeholders. The main body of the matrix shows which recommendations directly address a given concern. The top triangular matrix depicts dependencies or synergies among the recommendations themselves. We do not foresee any counterproductive relation between recommendations and concerns or among recommendations.

One might ask why sixteen recommendations, why not twenty or fifty? Of course it would have been possible to write many more recommendations just to make this report look more erudite, but preferred instead, using Juran's words³, to focus on a "vital few" that would solve a few urgent problems but more importantly will create the space necessary for the CDG to continue improving itself.

While the CDG's organization chart, see Figure 3, remains largely untouched from the point of view of the reporting relationships, the proposed recommendations move the decision power closer to those doing the work and introduces the Quality Assurance role. The improvements will also require an increase in the allocation of the Project Scientists and the full time dedication of an individual to the Software Architect role.

² These needs and expectations were extracted from the following documents: CASA Users Committee Report 2013 and 2014, the CASA User Survey 2015 and from the results of the "Common Vision Workshop" carried out in Socorro on August 17 - 18, 2015

³ "Pareto. Lorenz, Cournot Bernoulli, Juran and Others", J. Juran, October 1950

Figure 2 VOC and Recommendations

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	1.3 Usability																
	1.4 Performance				_												
	1.5 User documentation (up-to-date) 1.6 Keep users informed (progress, disposition)		•		••			•				•		•		-	-
	1.7 Simpler user failure reporting process				0			0				0	•	0			-
	1.8 Future directions (CASA evolution, feedback)							•					_				
ر ا	1.9 Stable & documented APIs (scriptability)		•	1											•		
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NRAO	4.3 Better support for users			•		-		6								-	
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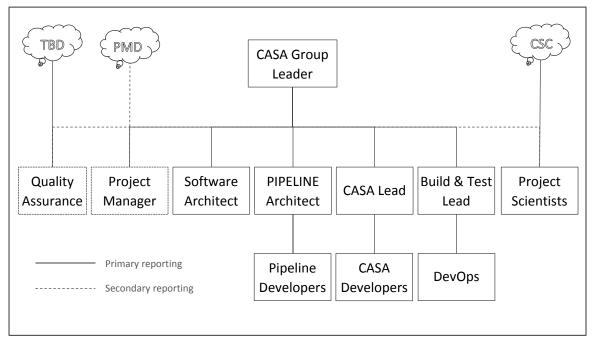


Figure 3 Proposed organizational chart

3.1 Implement alternate periods of development and housekeeping

The need to allocate time to develop the necessary processes and repay CASA's technical debt is self-evident. The question then is not whether time should be allocated or not, but how. The options here are: allocating dedicated time or trying to squeeze the improvement work into the existing workload. We believe that allocating a dedicated time to work in the recommendations proposed will send the development team a strong signal that NRAO is committed to improve, while trying to do the improvement work in parallel or on top of the development work, will not only send the opposite signal but is also unlikely to work, since in a crunch situation, user pressure for immediate results will trump concerns over the long term sustainability of CASA and little or nothing will get done in this regard. Furthermore, during change situations, performance tends to get worse before it gets better and if the organization is under pressure to deliver, it will return to the known ways of doing things before the new ones had the time to sink in and demonstrate their virtues, resulting in a wasted effort and disengagement.

Suspending all development work for the duration of the improvement process is neither realistic, nor efficient either. The best approach would be to have periods of development alternating with shorter housekeeping periods in which the group devotes to repaying CASA's technical debt, retooling, process improvement and bug fixing. This strategy will give time to organization to absorb whatever changes are introduced and use the feedback of putting them into practice to adjust the work for next improvement round.

Two beneficial side effects of having alternate periods of development and housekeeping are: 1) increased availability of the project scientist during the development periods due to the fact that their time allocation to CASA would be distributed over a shorter period; 2) having everybody working in process improvement and technical debt repayment, will be an excellent vehicle for cross training and recomposing some of the lost "esprit de corps".

During the development period the team will work on user requested functionality and bug fixing as is doing now with the addition of a retrospective⁴ or defect prevention⁵ activity whose purpose is to identify, process wise, what is working and what is not, and recommend changes and improvements. During the housekeeping period the team focus will shift to defining their work processes, selecting development tools, coding standards, code refactoring, test case development and fixing any critical bug that might be reported.

Although the length of each period is discretionary, six months of user development followed by two or three months of housekeeping seem as a reasonable trade-off as this scheme will allow substantial development while giving the organization time to absorb a wave of changes before moving to the next.

Shortening the housekeeping period to less than two months will not be efficient since each time the organization shifts from development to housekeeping, there will be a ramp-up period as the improvement teams go through the stages of team formation⁶ that is largely independent of the amount of work to be done during the performing stage. The shorter the housekeeping period the higher the ramp-up to work ratio and in consequence the less efficient the teams are.

3.2 Strengthening the authority of the Project Scientists, Project Manager and Software Architect

Strengthening the authority of the Project Scientists, the Project Manager and the Software Architect is key to empowering the organization, making it more responsive and freeing CGL's time to work in the CASA roadmap and workforce development.

The strengthening of these roles is congruent with the goal of empowering all CDG's employees since empowering requires the definition of clear boundaries within which developers and others can execute their discretion.

Since CASA is an existing system the tasks and responsibilities of the project scientists, the project manager and the software architect are different from what they would be in a green field development project.

3.2.1 Project Scientists

The project scientists are the main interface between the CASA users and the CDG. Their main responsibility includes: judging the worthiness of change and research proposals, to work with users to clarify requests and with developers to explain the goals. The project scientist must ensure that the criteria for accepting features are specified and the tests that verify those criteria are later run to determine whether the features have been completed satisfactorily. In addition to assuring the software is verified by running the acceptance test cases, the project scientists validate the software by conducting exploratory testing.

⁴ N. Kerth, Project Retrospectives: A Handbook for Team Reviews, 2001. E. Derby & D. Larsen, Agile Retrospectives Making Good Teams Great, 2006

⁵ D. Card, Learning from Our Mistakes with Defect Causal Analysis, 2008. R. Mays et al, Experiences with Defect Prevention, 1990

⁶ B. Tuckman & M. Jensen, Stages of small-group development revisited, 1977

A key requirement of this position is availability. This was by far the most frequent complaint heard during the assessment period. When a fast-moving team needs an answer to a question, waiting three days for an answer is completely disruptive to the rhythm it has established. By being available to the CDG, the project scientist and NRAO will signal them their commitment to the project. To remediate, at least in part, the problem of the fractional allocation to CASA we propose to concentrate all the project scientist work during the development period, see Implement alternate periods of development and housekeeping above, instead of spreading their effort all over the year.

The dual relationship with the CASA Science Committee serves to provide science directives to the project scientists and to resolve conflicts or appeals of rejected work orders⁷.

3.2.2 Project Manager

The main responsibilities of the Project Manager are: making the initial assignment of work orders, enforce the Workload management policy, to consolidate all the scheduling, resource calendar and progress information and to serve as center of excellence in project management and system engineering assisting other members of the CDG with estimation, risk management, planning, process definition as needed.

He could also be responsible for the Quality Assurance role introduced in Section 3.3 provided a double reporting relationship, for example to the PMD, is defined as QA should not be exclusively subordinated to the manager of the organization is supposed to observe. In the context of this recommendation the project manager would be accountable for the documentation and deployment of all managerial processes.

This position requires communications, organizational and technical skills as well as the ability to cope and persevere with the frustrations that a period of change will certainly bring. The technical skills should include not only generic project management knowledge but also an understanding of how software is develop and familiarity, or at least a genuine curiosity, for the radio-astronomy domain.

3.2.3 Software architect

The main responsibilities of a software architect include: defining the technology solution, documenting it, defining the rules to be followed in the construction of the software, conducting trades-off studies and enforcing its implementation. In the case of CASA, the software architecture already exists, so the job of the architect would be to make the architecture explicit by representing it in the team's chosen notation, identifying the parts that need to be refactored, promulgating coding standards and design rules to be followed, maintaining control over subsystems interfaces and APIs and auditing of the code to verify compliance. The software architect will also have authority to negotiate interface agreements with external entities such as ESO, NAOJ and CASACore.

The CASA Software architect ought to be the head of the Repaying CASA's technical debt and the Traceability of functions, files and test cases initiatives. In addition he should lead the effort to select re-engineering as well as other development tools and be accountable for documenting all technical processes.

⁷ As the decision to accept or reject a work order will be delegated to the project scientists there must be an escalation procedure to resolve differences of opinion with the proposer of the work

This position requires excellent communication skills, the capability to give constructive criticism, expertise in CASA's underlying technologies, radio astronomy domain knowledge, a visionary view of the system and a broad understanding of how it is built.

3.3 Introduce a Quality Assurance role

The responsibility of the quality assurance (QA) function is not to test the software. Its role is to educate and ensure conformance to the development practices the organization choose for itself. The recommendation to institute such a function into the CDG is justified by its tradition of neglecting basic engineering practices for not good reasons: If a process does not work, then it should be changed but not left to starve to death.

Issues identified by QA must first be addressed within the group but, if for whatever reason, this is not possible they should be escalated for resolution. It is very important that everybody is aware of this escalation procedure in order to prevent ill-feelings between the QA role and the CDG staff when problems arise. The QA function has a dual reporting relationship to the CGL and another NRAO senior management to assure its independence.

The main responsibilities of the QA function would be to check that:

- Processes, activities and tasks that comprise the life cycle are undertaken as prescribed in procedures and work instructions;
- Required management information is reported;
- Intermediate deliverables accord with declared standards and structures
- Corrective action are brought to closure and that controls exist and are effective
- Output products conform to the standards defined for them.
- Escalate non compliances to senior management
- Facilitate team retrospectives

Secondary responsibilities of this role could include:

- Communicate quality assurance activities and results
- Collect measurements and prepare indicators
- Conduct customer satisfaction survey on behalf of the CUC
- Maintain a team balance score card
- Maintain the process library
- Be the curator of the CASA software web site

The QA role could be performed by a dedicated resource, by rotating the role among developers or by assigning it to the Project Manager.

3.4 Establish processes

The CDG must document and maintain workflows for the following processes: work request management; work planning and tracking; configuration management; software development; verification and validation; building, deployment and releasing of software, retrospectives, quality assurance; and measurement and analysis.

The workflows must describe the steps to follow, who does what, the inputs required and the outputs produced by each step as well as the exit conditions. When necessary, workflows should make reference to the common templates prepared by the Project Management Department (PMD).

The exit conditions for the workflow must include an objective definition of done (DoD), see Appendix D for an example, which includes:

- The item or list of work items to be completed
- A number of verifiable conditions, e.g. All test passed, peer review completed
- A quantity when appropriate, e.g. 600 units
- A definition of the quality those things need to be completed at to say they are done, e.g.: bug counts not exceeding X, quality attributes measured at a certain level, test coverage level no less than Y

It would be advisable to formalize the responsibility and authority of each CDG role by means of a RACI (Responsible, Accountable, Consulted and Informed) matrix. Refer to Appendix B for an example of RACI analysis.

The notional process workflow used to provide context to these recommendations is provided in Appendix C for reference purposes. It could be used by the CDG as a starting point, but it is the organization that needs to construct their own processes to capture the collective knowledge and generate buy-in.

3.5 Workload management policy

The purpose of this recommendation is to make the work more predictable for all stakeholders while reducing the average waiting time of those soliciting the fixing of a critical bug or new functionality.

This initiative requires the following changes to the current scheduling and release policies:

- 1. Replace the semiannual⁸ releases with a continuous release policy. That is, any work is released to the user community as soon as it is validated. Work does not pile-up waiting for a later release.
- 2. Work is classified according to its nature, e.g. fixing something vs. developing a new capability, the quality of the specification, size, scope, e.g. localized vs. cross-cutting and dependency on other work into one of four categories: "critical bug", "job", "project" or "research project" upon submission and handled accordingly. See As soon as possible (ASAP) scheduling.
- 3. Projects are time-boxed. The total scope would be broken down into "must have", "should have", "could have" and "won't have" requirements. If the project runs out of time, development would stop and any unfinished requirement could be implemented in a subsequent project after resubmission. With appropriate planning and estimation techniques, most projects should be able to deliver all requirements in the "must have" and "should have" categories

⁸ Semiannual releases not only create artificially long average waiting periods but they also induce a "student syndrome" among project scientists and developers were everybody rushes to work just before the assignment is due. Time Management: Procrastination Tendency in Individual and Collaborative Tasks, R. Gafni, 2010

- 4. Research projects will also be time boxed. The basic building block of these projects is the iteration. Each iteration begins with a definition of what needs to be learned, is then followed by the execution of one or more experiments whose purpose is to generate the most information about the unknowns in the research, and ends with a reflection on how best incorporate the information gained into the project. The iterations continue until a positive or negative answer is found or for as long any chosen indicators show progress within the time allotted. Once the time runs out, the project can be started following a resubmission.
- 5. Critical bug fixing preempts all other work. Non-critical bugs are handled like jobs. Jobs and projects are scheduled to be executed as soon as resources become available.
- 6. Resources are assigned full time to a task. While somebody might decide to work on something extra, for example while waiting for a response, there should be no overlap in the scheduling and it must be clear that with the exception of fixing a critical bug, the scheduled assignment has always priority.
- 7. One day per week will be reserved to account for meetings, helping a colleague, buffer time and any other unplanned task.
- 8. Expediting is restricted to the CASA User Committee
- 9. Stakeholders have visibility into the master schedule
- 10. This policy is communicated and respected

Predictability will increase because the work intake would be limited to that the availability of the resources permits and re-prioritization is put on the hands of the CASA User Committee just for use in exceptional circumstances. The average waiting time will be reduced as consequence of the following policies: 1) continuous release, elimination of multitasking and faster front-end processing of work requests.

3.6 As soon as possible (ASAP) scheduling

Different prioritization disciplines affect different service parameters. For example, choosing a first come first served policy will favor predictability, choosing instead a shortest job first rule will result in maximum throughput but less predictability as scheduled long jobs gets push back by newer shorter jobs, weighted shortest job first (aka as CD3) will maximize business values at the expense of predictability. In any case the policy must be made clear to all stakeholder for them to understand how their requests are being handled.

All work is scheduled to be executed as soon all resources necessary to execute them are available in a "First Come First Served" basis unless indicated otherwise in the CASA Roadmap, in which case they are scheduled for the slot assigned. The scheduled start should be immediately communicated to the requester so that he would have an idea of when to expect the results or needs to make himself available to work on the project. There are no fractional allocations.

Due to their heavier resource needs and longer durations, projects will tend to be scheduled after all previous accepted work. This will act as a disincentive to either bundle a lot of unrelated requests into a project or to pass the responsibility for specifying acceptance test cases to the development group as this will automatically move what could be otherwise a job as a research project.

Critical bugs are faults that affect a large number of users, commonly used functions or that prevent a user from doing his work. Critical bugs will preempt any other work. Bugs not meeting the previous criteria will be treated as another "job".

We believe this recommendation will result in more transparent relations with the stakeholders and in a reduction of the management workload.

The implementation of this policy will requires being able to estimate the number of days to allocate to a work request and to keep track of the availability of each resource. See the following recommendations: Early estimation process and Master schedule and Resource calendar databases

3.7 Early estimation process

Estimating the amount of work required by a work request is essential to managing the work intake, planning projects and making commitments.

This initiative comprises two parts: 1) an early estimation process, and 2) a mechanism to improve estimations over time.

Work requests will be estimated using an analogy method combined with a "*T-Shirt*" sizing technique. In order to promote autonomy⁹ and generate commitment towards them, the estimations will be performed by those doing the work instead of by their managers as is done today. The estimates will be given in ideal days per individual¹⁰.

Work requests will be classified into one of the five following categories according to the criteria of person to who the work was assigned. If following the original assignment the task is reassigned to somebody else it should be re-estimated by the new assignee.

- Extra small (XS) Up to one ideal day of work. Work requests affecting more than one CASA tool cannot be assigned this size. Example¹¹ of XS assignments: Corrections to existing code, no changes to documentation and no new test cases other than those required to verify the correction.
- Small (S) Up to three ideal days of work
- Medium (M) Up to five ideal days of work
- Large (L) Up to ten ideal days of work
- X-Large (XL) More than two weeks, requires detailed estimation.

To improve their estimation accuracy, estimators will be provided timely and continuous feedback on their previous estimations¹². To do this it would be necessary to track estimated vs. actual values for effort and start dates.

⁹ "Autonomy" is one of the three values identified as motivator for knowledge workers together with "Mastery" and "Purpose". Drive, the Surprising Truth about What Motivates Us, D. Pink, 2009

¹⁰ Ideal days is a measure of how long would it take to do the job if that was all you worked on and had no interruptions

¹¹ Guidelines for the other categories need to be provided by the CDG to reflect the nature of their work

¹² Software Project Effort Estimation, A. Trendowicz and R. Jeffery, 2014

The feedback to be provided to the estimator would include:

- Variance for each estimate = Estimated value Actual value
- Variances as a function of time, are we getting better?
- Normality of the variances = How does the distributions of variances look like?
- Bias = Percentage of times we underestimated, Percentage of times we overestimated

3.8 Master schedule and Resource calendar databases

As its title indicates, this initiative is about centralizing all the information necessary to make quick assignments and schedule decisions. The Master schedule information should be available to authorized users inside and outside NRAO while access to the resource calendar should be kept restricted to the CDG. It is possible that Jira could be used to handle this with the adequate plugins.

3.8.1 Databases

The work schedule information is just a Gantt chart of all work scheduled for the organization colored according to its state. See Figure 4. From this view, authorized users should be able to navigate to the resource calendar database to see who is or will be working in a particular assignment. External users will be provided with a limited information as the name of the project, perhaps a brief description and a point of contact.

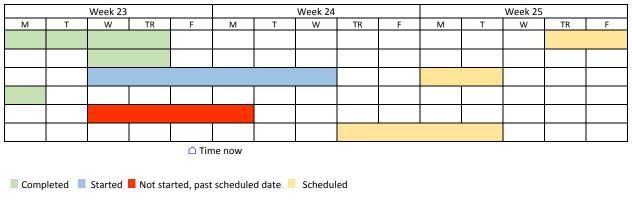


Figure 4 Master schedule database

The resource calendar data base is used to keep track of the workload of each resource and it is kept synchronized with the master schedule. See Figure 5.

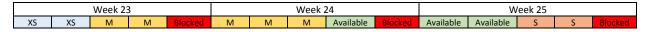


Figure 5 Resource calendar database

3.8.2 Using the databases

Once the estimations are done, the estimator and any other person working on it will agree on the first available spot to do it by looking at the resource calendar database.

The person responsible for the assignment will enter it into the master schedule database and ask everybody else working in the same assignment to update their calendars accordingly.

In the database one day per week will be blocked to account for the use of ideal days in the estimations. By design the database should not allow the scheduling of two tasks on the same day. This will accomplish two things: 1) prevent multitasking and 2) create an implicit buffer for tasks that do not require an entire number of days to be completed supplementing the blocked day.

The resource database should send reminders to resources on jobs and projects about to start and close to their due date.

3.9 Improving the quality of work requests

The interviews conducted during the assessment process indicated that a great deal of time was wasted working in the wrong things. The purpose of this initiative is to reduce that by: 1) specifying the different type of work requests the organization will receive, 2) verifying the quality of the of work requests against a defined criteria upon the request's arrival and, as much as possible, by automated means, and 3) securing the commitment of the assignment sponsor to collaboratively work with the development team in case the requirements are not well specified.

The following sections define the four types of work request proposed: "Bug Reports", "Change Requests", "Research Proposals" and "Engineering Change Requests" and the checks to apply to each of them. Specific forms and workflows are not specified, but they should be easily implementable in Jira. Table 1 Guidelines for classifying different work requests summarizes how each work order should be processed.

3.9.1 Bug reports

A bug report is a request to correct a fault in the software. Bug reports do not add nor change existing functionality.

Bug reports should identify the functionality affected, provide a description of the problem or expected results, context in which the failure occurred, e.g. other parameters or previous actions and platform configuration in which the software was running.

Bug reports that cannot be reproduced based on the information provided will be rejected.

3.9.2 Change requests

Change requests are requests for new functionality or changes to existing ones. Change requests describe what the requester wants, why and how will it be evaluated. If a change request does not include its acceptances test cases it will automatically be considered a "research proposal".

Change requests will be verified for:

- Value. The project scientist will be responsible for assessing the value of the request. The basic
 parameters to consider are the science relevance of the request, the potential number of
 customers and the frequency of use.
- Feasibility. It must be possible to implement each requirement within the known capabilities and limitations of the system and its operating environment. To avoid specifying unattainable requirements, a developer must work together with the project scientist throughout the analysis process. Requests of doubtful feasibility will be re-classified as "research proposals"
- Unambiguity. Unambiguity means that the requirement is interpreted the same way by different readers. Ambiguous requirements result in wasted time when developers implement the right solution to the wrong problem. One way to ferret out ambiguity, is to have the user prepare the acceptance test cases for their request.
- Verifiability. A verifiable requirement will include, at least one positive and one negative, acceptance test, by which the new or changed functionality will be judged acceptable or not.

Acceptance tests are specifications for the desired behavior and functionality of a system. They should include:

- The system state, the condition of the system at the start of a test. Sometimes this condition can be specified by means of a name, e.g. "clean image"¹³ but another times will be defined by a particular instantiation of all system attributes, or state variables, at a particular point in time, e.g. parameters values, data set to use, previous actions, platform configuration in which the software must be in order to use the required functionality
- The inputs to be used specified in terms of parameters and their values
- The condition or action that invokes the requirement, e.g., upon calling this task, or when hitting the display button
- The expected result described in terms of observable and measurable parameter values or graphics, e.g., ne

A positive test case would include conditions that are part of a normal operation, the "happy path". The negative acceptance test will give an example of what to do when something happens in the system under test that is not considered part of normal operations or the intended inputs.

3.9.3 Research requests

Research requests are submittals for new software capabilities in which either, the requester cannot define in objective terms what is the expected result or the developers are unsure about whether or not the requirement can be implemented within the known capabilities and limitations of the system and its operating environment.

Research requests should include:

- Intent: This is the "elevator pitch" one to two sentences describing the essence of the solicited capability.
- A user story: A description of a capability in action. The story should include a short description of the situation, the challenges present and how the solution helped. Paper prototypes, wire

¹³ This is a made up state used for illustrative purposes, NRAO should provide relevant examples.

- diagrams and other graphic illustrations are essential to get a story better understood. The story could be "real" or envisioned.
- Technology Readiness Level (TRL): An assessment of the stage of development of the proposed technology. A common TRL scale ranges from 1 to 9, see Appendix F, where 1 corresponds to a technology for which basic principles have been observed and 9 to a technology that is in actual use. The TRL of the proposed research would be useful for determining the type of resources that need to be allocated, what activities must be carried out and how long it could take before the concepts researched are ready for use.
- Benefits/Results: The value to the astronomer or the CASA community in undertaking the exploration.
- Availability: In this type of work it is necessary for the proposer to work close with the
 development team, for that reason it is necessary that the proposer makes himself available. If
 this is not possible to project should not be started.

3.9.4 Engineering change requests

An Engineering change Request is a request to modify the design of a working system with the purpose of improving some part of it. Engineering change requests do not add new or change existing functionality and will mostly be raised by CASA engineers or external developers.

They will be schedule for the housekeeping period.

3.10 Planning and tracking different type of work

The purpose of this recommendation is to define the different treatments each type of work request should have from four perspectives: 1) life cycle, 2) planning and tracking, 3) risk management and 4) measurements to be collected

The recommendation does not include specific templates and workflows which should be designed and implemented by the CDG. Please refer to Table 1 Guidelines for classifying different work requests.

3.10.1 Critical bugs

Critical bugs have, in general, low coordination needs and must be fixed as quickly as it can. The fixing of bugs follows a sequential process which includes the following steps: replicate the problem, understand the problem, localize the code to be repaired, repair the code and depending on the problem one or more of: restore the data, prepare work around and submit an Engineering Change Request. The main risk associated with a critical bug is inadvertently creating other bugs, which should be minimized with the proposed improved testing, see Additions to the proposed testing framework. If the bug requires a major redesign, it will be dealt with a workaround, the simplest code patch possible and the raising of an Engineering Change Request.

Reporting on critical bugs is done at the state and not task level, e.g. waiting, scheduled, in development, in testing, accepted, etc.

Metrics of interest include cycle time, time in state, planned vs. actual effort and on-time completion.

3.10.2 Jobs

By its own definition jobs have low coordination needs and their risk exposure is low. If it wasn't so they should not have been classified as "jobs". In jobs, planning is either implicit or a simple "To Do" list and coordination achieved through direct supervision or mutual adjustment. Risk would be dealt through the buffering mechanism inherent in the T-Shirt sizing technique and by blocking one day of the week for unplanned tasks. This roughly amounts to a 20% safety margin for medium (5 days) and large (10 days) jobs.

Reporting on critical bugs is done at the state and not task level, e.g. waiting, scheduled, in development, in testing, accepted, etc.

Metrics of interest include cycle time, time in state, planned vs. actual effort and on-time completion.

3.10.3 Projects

Larger cross functional work requests require substantially more coordination than jobs do. Because they employ resources with different availabilities, these type of requests need to plan ahead, when and for how long, a resourced will be needed so they can make themselves available. Projects will also tend to have a larger exposure to technological and schedule risks which could have an impact on, otherwise unrelated, projects and jobs through resource dependencies.

The larger efforts that characterize a project implies that the resources working on it will not be available for other tasks, the opportunity cost mentioned above, for long periods of time and so the decision to proceed must be made at higher levels than in the case of jobs.

To prevent the delay on one project to propagate to other projects we propose to time-box them. Time boxing is a management technique which prioritizes schedule over deliverables. This means that if during the execution of the task it is anticipated that all requested deliverables will not be ready by a set completion date, the scope of the work will be reduced so that a smaller, yet still useful, output is produced by such date. There are several techniques to do this, describe one proposed by the author¹⁴. Using such a technique will, in all cases, require breaking down the assignment into lower level features and prioritizing them according to user preferences and technical dependencies.

When a higher degree of coordination is necessary, such as in the case of work provided by external entities or using multidisciplinary internal teams, we recommend using milestone planning¹⁵ supplemented with a rolling wave activity planning.

Well known agile approaches such as Scrum or Lean Development will not be readily applicable to CASA development because they rely on generalists while the current CDG is built around specialties.

Reporting on the projects shall be done at the milestone level. Metrics of interest would include some form of earned value, number of defects, open risks and technical performance.

¹⁴ Time boxing planning: Buffered Moscow rules, E. Miranda, 2011

¹⁵ Warning: activity planning is hazardous your project's health!, E. Andersen, 1996

3.10.4 Research Projects

As mentioned before a research project is a project in which the form of the solution is not known in advance. The research request's TRL would be used for three different purposes: 1) assess the science merit, 2) estimate the duration of the project and 3) plan what needs to be done to move from the initial to the target TRL.

Because these are research projects, they have two goals: 1) finding what was sought and 2) learning. Risk wise we want to avoid these projects from delaying others and from wasting valuable results if neither of the two goals are being reached. The risk of a research project affecting other project would be mitigated by time boxing them. The risk of wasting resources will be mitigated by interspersing "tollgates" in between iterations.

Tollgates are pre-established decision points in the life of the project. At each tollgate, a decision will be made on whether to continue with the project, abandon it, defer it, or to submit a follow-up work request.

At each tollgate, the project will be reviewed from three different perspectives: science, progress, and cost. During the review the following questions should be answered: Will the rationale for doing this project still valid when is completed? Is the project making progress? Are resources being used efficiently? Is the sponsor participating as per his commitment? Will the project be completed within its time box?

Reporting on these projects includes performance monitoring¹⁶ of key parameters identified as part of the project work.

3.11 Traceability of functions, files and test cases

The purpose of requirements traceability during development is to verify that all requirements have been implemented and verified. Establishing this kind of traceability at this point in the CASA life cycle is neither feasible nor necessary. This does not mean traceability is not a valuable concept, it just mean it needs to trace what is important. Today there are no links between user functionality, software files and tests with the consequence that somebody without many years of experience in the application will have difficulties trying to figure which files need to be investigated and which test cases to run in response to a work request. Furthermore when a module changes what test cases should also change?

¹⁶ Adding Value in Product Development by Creating Information and Reducing Risk, T. Browning, J. Deyst, S. Eppinger, and D. Whitney, 2002

To solve this problem we propose to implement traceability at the function and not at the requirement level as illustrated in Figure 6.

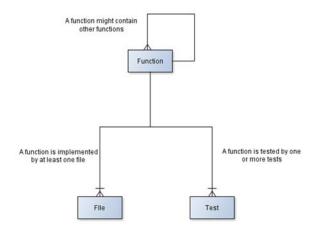


Figure 6 Proposed Traceability Schema

The information provided by this mechanism will serve many purposes: support impact analysis of new changes, reduce the risk of leaving things out, the selective running of test cases and the transfer of knowledge from specialists to the whole team.

Since providing all information at once will be very onerous we propose that after an initial seeding of the structure by the specialists, each time someone has to modify or add a new file he checks whether a new entry or link in the table needs to be updated or created. Accumulating traceability information as the team perform its development work will take little effort from each developer and get better over time.

3.12 Additions to the proposed testing framework

This initiative supplements the current discussion on the CASA Test Framework¹⁷. The framework proposes a hierarchy of increasingly demanding tests, starting with unit testing at the C++ level (aka "Code", "Tool"¹⁸), a smoke test, modular tests and regression tests at the "Task" level, to prevent the long running tests from starting if the tests at the lower levels do not pass.

It is not clear from the framework discussion whether lower levels in the hierarchy will take less time to run because their tests are shorter or just because there a fewer of them. The difference is that less of them might miss many faults. Shorter test cases on the other hand, are likely to execute the same basis path through the software just a fewer times resolving the problem.

¹⁷ https://safe.nrao.edu/wiki/bin/view/Software/CASA/CasaTestFrameworkDiscussion

¹⁸ The two main architectural elements of CASA are "Tools" and "Tasks". Tools provide access to both the lower level utilities (e.g., table browsing) and the fine-grained applications for astronomical processing (e.g., measures which enables coordinate transformations and manipulation of quantities with frame (time, position, direction) information). Tools have a somewhat object-oriented interface in that data is loaded into each tool and then manipulated by the associated functionality. Tasks provide a higher level interface to frequently used applications (assembled from the underlying tool functions); this is very similar to the interface provided by other radio analysis packages like AIPS or Miriad). CASA Architecture and Applications, J. McMullin et al, 2007

To address this problem we propose to use for types of test cases: "Canonical", "Reference", "Application" and "Performance" which we distinguish from the purpose of the test, e.g. "unit", "smoke", "regression", etc. We also propose to use branch coverage to improve the thoroughness of test suites.

3.12.1 Test types

3.12.1.1 Canonical test cases

Canonical tests are based on synthetic data whose purpose is to detect whether after a change, given the same input the software produces the same output. Canonical test cases are not new. Figure 7 illustrates an old TV adjustment signal used to calibrate and repair analog TV equipment. In the CASA case, a team from ESO lead by Dr. L. Cortese proposed to use synthetic data to test the performance of imaging algorithms¹⁹.

The expected result for these test cases will be set when the tests are created under the assumption the software is correct. Once defined, the test cases will be used as invariants with respect to themselves. If subsequent to a software modification, the test detects an unexpected change in the output value the code should be investigated. A large number of short canonical tests can be used to achieve a high coverage of the software under test and provide an easy identification of the offending code.

3.12.1.2 Reference tests

Reference tests are standardized tests used to check the quality of the processing. Reference tests could be based on synthetic or real data, what distinguishes them is that they are under configuration control and exhibit characteristics peculiar to what needs to be tested. Besides testing, reference test cases can be used to specify requirements by stating how a particular feature should appear after the change.

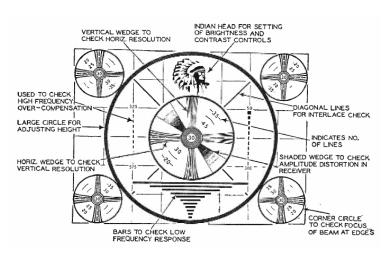


Figure 7 Old "canonical" TV signal

¹⁹ Formal Tests of CASA Imaging; L. Cortese, R. Galvan-Madrid, P. Klaassen, S. Longmore, D. Petry; ESO; January 2011 - May 2012

3.12.1.3 Application tests

Application test are based on real data and used to validate the code developed.

3.12.1.4 Performance tests

Performance tests could be based on synthetic or real data and their results are baselined. They must run in a designated environment in order for the results to be comparable from run to run. These tests respond to different scenarios and their purpose is to collect system performance metrics and verify that the changes introduced do not negatively affect the system performance.

Test purpose

Table 2 identifies the different purpose of the test and the type of test case that could be used.

3.12.1.5 Unit testing

Currently testing of the CASA tools (aka: "Code" or C++ level) is ad-hoc. What is called unit testing by the CDG is testing at the task level. We fully agree with the need to implement automated and systemic testing at the unit level using a testing framework like googletest (open source) or Parasoft (commercial).

Besides the obvious benefits of catching faults earlier, having automated unit tests at the tool level will allow developers to consistently run a test suite before committing the modified code to the software repository minimizing the risk of breaking the build. This type of capability is mandatory if NRAO is to implement an automated deployment pipeline and to perform refactoring of the code.

It is recommended that the developers familiarize with xUnit testing patterns²⁰ to produce resilient test code before they start this work.

Table 2 Relation of test types and test purpose

Purpose of the test Type of test	Unit	Task	Regression	Validation	Acceptance		
Canonical	+++	++	+++				
Reference	+++	+++	++	+++	+++		
Application		+		++	++		
Performance	For profiling	+++	+++		+++		
The number of "+" indicates the level of preference							

²⁰ G. Meszaros, xUnit Test Patterns: Refactoring Test Code, Addison-Wesley, 2007

3.12.1.6 Task Testing

A CASA Task is a Python script that implements a frequently used astronomy task by calling a tool functions and passing results among them. The testing of tasks, which combines functional (Critical Test Suite) as well as performance (Accepted Test Suite) test, is currently automated and there are some measures of statement coverage.

The problem with this type of testing is that it uses real data sets which take a long time to process, imposing a limit on when and how often they can be run. Ideally the developer would be able to test the code before committing it to the repository.

Similarly it is important to separate functional from performance cases since the later not only tend to take longer but also require a baselined environment to produce results that could be compared.

Since most of the tasks seem to have a large number of parameters we also recommend to use combinatorial testing²¹ to check for interaction effects between parameters with a minimum number of test cases.

The proposal to shorten the Task testing time is to use canonical and reference test cases as much as possible.

We also need to identify which test cases correspond to what functionality to minimize running tests in part of the code that was not modified.

3.12.1.7 Regression testing

The purpose of regression testing is to provide confidence that the system still functions correctly following modification or extension of the system. This requires that once a new functionality is introduced a sub set of the tests cases used to verify whatever was built is retained as part of the regression test suite. Regression testing ought to be run at the tool and the task levels.

3.12.2 Measure test adequacy

We recommend to mandate branch coverage as a measure of test adequacy, without establishing a predefined target since it would be very onerous to start developing tests cases for the sake of reaching 90% or any other set level of test coverage, but requiring instead that every time the code is checked-in its branch coverage has increased from the previous one.

3.13 Colocation

As described in the assessment results, the CDG relies mostly in tacit knowledge to perform its work. The main mechanism²² for the transfer of this type knowledge is socialization, which depends on the people working on the same team interacting often with each other. This in turn, is greatly influenced by the physical distance between people and other workplace characteristics such as open vs. closed, and whether it promotes serendipitous encounters or not. Thomas Allen²³ and others have shown that a

²¹ Practical Combinatorial Testing, R. Kuhn, R. Kacker and Yu Lei, NIST, 2012

²² A Dynamic Theory of Organizational, I. Nonaka, 1994

²³ Managing the Flow of Technology, T. Allen, 1977; The Effects of R&D Team Co-location on Communication Patterns among R&D, Marketing, and Manufacturing, C. Van den Bulte & R. Moenaert, 1998; Rapid Software Development through Team Colocation, D. Teasley, 2002

separation of around 60 feet cuts by half the probability of weekly technical communications between two persons working in the same team. This gets worse if people work in different floors or different locations.

So this recommendation is about colocating the CDG within their two locations: Charlottesville and Socorro and providing common spaces to promote spontaneous exchanges among team members. See Figure 8.

At each location, the CDG team members should be seated together in one floor, along the same corridor while providing unreserved meeting places – perhaps one or two offices without doors and white walls for the quick sketching of ideas –, information radiators²⁴. This combination of closed offices and common areas will promote collaboration while preserving privacy and concentration.

Colocation will go a long way towards breaking down the functional silos within the development group, it will provide opportunities for cross-training and contribute towards the feeling of purpose ⁹ of the CDG members.

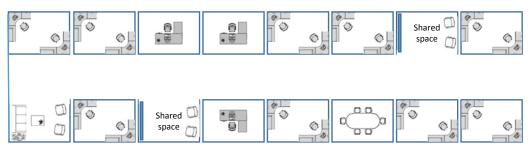


Figure 8 Colocated space design. The shared unreserved space will promote serendipitous encounters

3.14 Repaying CASA's technical debt

The term "technical debt" refers to the increasing cost of maintaining a system resulting from practices that are expedient on the short term but tend to cause difficulties in the long term. It is an analogy with somebody living on credit and eventually being unable to repay and be forced into bankruptcy or in the case of a software system having major problems every time a change is made.

In the case of the CDG, technical debt manifest as a lack of system level documentation, design rules, insufficient test cases, uncontrolled interfaces, a variety of programming styles, lack of automation and supporting tooling.

As part of the technical debt repayment we suggest:

1. Use a tool like Coverity Architecture Analysis, Lattix or Structure 101 to: 1) reconstruct the design of the CASA code, 2) guide the refactoring effort and 3) enforce design rules and follow the evolution of the code base.

²⁴ An information radiator, is a publicly posted display that shows people walking by what is going on. Information radiators convey for example information about the status of development to the team and management. Alastair Cockburn says an information radiator "displays information in a place where passersby can see it. With information radiators, the passersby don't need to ask questions, the information simply hits them as they pass.", A. Cockburn, Agile Software Development: The Cooperative Game, 2001

- 2. Conduct an analysis of the code base and the change history to identify the highest volatility components and those most fault prone to prioritize any refactoring effort.
- 3. Refactor the code.
- 4. Develop additional test cases
- 5. Set up a common development environment, including the use of static analysis tool
- 6. Include automatic quality gates in the check-in procedure

3.15 Coding guidelines

A software program is written once but read many times. Naming and coding conventions are very important if any programmer must be able to look at another's code and quickly understand it.

Currently the CDG has some coding conventions, but as mentioned during the interviews these are not consistently applied nor enforced.

It is recommended that the group choose appropriate guidelines for each of its code bases, for example Google Style Guide for C++ and PEP-8 for Python, and enforce its application either by automatic means, e.g. style checker or through code reviews.

As with other initiatives this also must be applied in an incremental fashion since refactoring the code to comply with the chosen guidelines, all at once, would be prohibitively costly.

3.16 CASA roadmap

The CASA roadmap would describe the planned evolution of the CASA software to internal and external audiences over the next four to six quarters, so they could plan their own work accordingly. The roadmap ought to be a living document regularly updated and approved by the senior management.

The roadmap will show what things the CDG plans to work on. Typically this will be a combination of user and CDG proposed features or enhancements to the software.

The roadmap will link the work of the CDG to preconditions, e.g. the availability of a new compiler, and external events, e.g. an approved research project that needs a new functionality. See Figure 9.

	Q1	Q2	Q3	Q4	Q1	Q2
User community/ Theme						
Features and enhancements						
Technology						
External events						

Figure 9 CASA Roadmap

The User community/Theme in Figure 9 refers to any particular subset of users²⁵, e.g.: "Early Career", "University/College", and "Optical/IR Experience" or theme, e.g. "single dish support" targeted on a particular quarter. This will be used internally to schedule work requests of a particular type and externally to manage expectations.

Features and enhancements: Are a concise description of what is planned for delivery on in a given quarter. Typically this will be a combination of user and CDG proposed features or enhancements to the software.

Technology. Any technology that needs to be available by the time the features and enhancements are to be delivered. If the technology in question is not available it is unlikely the features planned for that quarter could go into production.

External events. This refers to science or construction events that require a new functionality. For example the beginning of an observation period following the approval of science proposals could be an external event.

3.17 Training

Institutionalize a training program to familiarize software developers with the radio astronomy domain and radio astronomer with basic software engineering principles. This initiative is key to bridging the "us vs. them" divide. Ask developers to explain their own subsystems to the group.

This initiative could be implemented by means of brown bag seminaries or similar mechanism. It could also be used as a recognition mechanism to knowledge mastery⁹ by inviting experts to talk about their areas of expertise, vision for the future and discipline.

4 Implementation strategy

As reflected by our first recommendation "Implement alternate periods of development and housekeeping", we favor an incremental approach to process improvement.

Since NRAO has not yet decided which recommendations will implement or how many people will allocate to work on then and when it is impossible to provide the agency with a specific plan of action. As an alternative this section focus on identifying dependencies between activities, see Figure 10, that will help NRAO define the order in which to tackle them once the above decisions are made.

NRAO should start the process by creating an end-to-end blueprint to guide the implementation and communicate the vision to external and internal stakeholders.

Second it should allocate the work to each housekeeping increment. If NRAO decides to adopt the "CASA Roadmap" recommendation, it should document the work to be done there.

Each recommendation should be implemented within a single period to be sure it can be validated in the subsequent development period and must an owner that is accountable for everything necessary to achieve the goal sought, e.g. tools, procedures, migration strategy, training and measurements. A reasonable first approximation to ownership will be to assign all work in a given area to the person

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²⁵ 2015 CASA User Survey

responsible for that area of work, e.g. project management work to the Project Manager and build work to the B&T Lead. The CGL should be responsible for those recommendations directly targeting the welfare and culture of the group and those requiring interactions or budgetary approval from NRAO, e.g. "Colocation" and "Implementing Alternate Development and Housekeeping Periods". The CGL should be also the speaker for the improvement initiative at all levels of the organization and externally.

All improvement work should comply and, whenever possible, use the documentation templates developed by PMD and when not, leverage their expertise in system engineering processes and techniques to assist with the development and deployment of tailored ones.

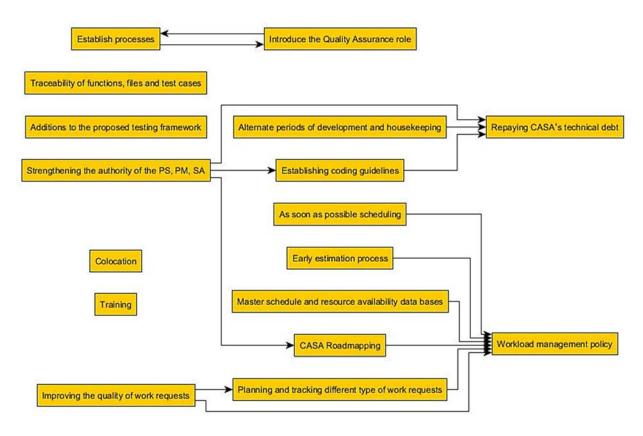


Figure 10 End-to-end dependency relations between recommendations. Work on a recommendation can start at any time, but cannot be completed until all predecessors have been completed

Appendix A. Improvement Areas

Introduction

As part of their mandate to provide program and project management support and systems engineering services to NRAO and to develop all user facing software, e.g.: CASA, AIPS++ and PST, the Assistant Director for Program Management – Lory Wingate and the Assistant Director for Data Management & Software – Brian Glendenning jointly launched the EVALUATION OF CASA PMD REQUIREMENTS project which consists of the:

- Assessment of current software development and software project management processes against best practices frameworks such as those published by the Project Management Institute (PMI), the International Council on Systems Engineering (INCOSE) or the Software Engineering Institute's Capability Maturity Model (CMMI)
- b. Recommendation of improvements
- c. Provision of a basic implementation plan, including recommended qualifications for personnel to implement the recommendations

This report covers the results of the process assessments, deliverable "a" above, conducted between July 15th and July 24th, 2015 at the Charlottesville and Socorro offices of NRAO. In total 21 persons were interviewed. The assessment was carried out in a constructive atmosphere. The recommendation for improvements and the implementation plan, deliverables "b" and "c" above will be provided at a later time, after consultation with NRAO's leadership.

The CMMI²⁶ is a collection of good software and system development practices organized in five levels of increased maturity developed by the Software Engineering Institute under the auspices of the Department of Defense that has been widely adopted²⁷ throughout the world by governments and commercial organizations as well. It is important to remark at this point, that the maturity level of an organization does not reflect whether it can produce or not some very exciting and successful software, but in the organization's ability to efficient and consistently deliver on the commitments it makes.

Projects executing at Level 2 of the CMMI maturity scale are characterized as projects following basic accepted practices such as planning, tracking and configuration management; executed by people trained in tasks they are going to perform; with adequate resources to deliver the expected results; involving relevant stakeholders and audited to verify compliance with the processes they had set for themselves.

The assessment of current practices was originally planned to cover all Level 2 process areas and the technical implementation and risk management process areas of Level 3. Of the thirteen originally planned process areas, the assessment only covered ten of them as responses to previous questions rendered further inquiry inconsequential.

²⁶ This document assumes the reader has a basic knowledge of the CMMI model; if this not the case, please refer to Appendix A for a brief description.

²⁷ Over 10,000 organizations assessed worldwide as of 2014. Level 2, 21%; Level 3, 66%; Level 4, 2%; Level 5, 7%

In the last years, the CASA Development Group, from here on referred simply as the group, has implemented, with varying degree of success, a number of initiatives like the use of the JIRA²⁸ tool to track the assignment and progress of work, a new build and test environment, the migration to a distributed version control system, regular project status (Monday's) meetings and the introduction of the software architect and project management roles. While not diminishing the importance and positive impact of some of these initiatives, the assessment identified a number of weaknesses such as the lack of defined procedures for most of the processes assessed, unclear roles and responsibilities, minimal or no existing system level documentation, the nonexistence of quality assurance mechanisms capable of enforcing any design rule or mandated convention and the lack of a strategic vision and a feature roadmap for the CASA software all of which prevent the organization from performing at a higher maturity level. Although not part of the original mandate, the assessment also revealed a mounting "technical debt"²⁹ which keeps increasing the effort required to fix the software and develop new features, a tension between the CASA software as a product or as a research platform, insufficient or uneven involvement of the science user community and some people issues. These last concerns are not within the purview of the group to resolve and will require senior management involvement to be overcome.

The group copes with the process issues through various mechanisms: centralized decision making, the leadership of knowledgeable individuals with a long tenure in the organization, a long period of assimilation through which new employees must pass and the extreme specialization of the personnel. These mechanisms are enabled by a low turnover rate resulting from the love of the members of the group for the work they do, the location of NRAO offices in areas with low demand for software engineers and family relations. These mechanisms however, are not without drawbacks: bottlenecks, feelings of disempowerment, the risk posed by the departure of any individual and long ramp-up periods which not only makes almost impossible for one developer to help another when the situation demands it, but has also resulted in the breakdown of the identity of the group as such and the pigeonholing of its members. These consequences are in no way attributable to a single individual or period of time, but the result of a cumulative process that keeps reinforcing itself.

As people's motivation and having the necessary time to change are the ultimate determinants of the success or failure of any improvement initiative, the need to refactor the CASA software to diminish its technical debt, the time allocation of science users to the CASA group and the people issues will need to be addressed together with the more specific recommendations concerning the software development process, documentation and quality assurance for this initiative to succeed.

The rest of the document is organized as follows: The process followed for evaluating current practices, the result of the assessment and its interpretation, next steps and appendixes.

Assessment results and interpretation

The assessment results confirmed the initial perceptions held by senior management that the group was most likely working at Level 1 of the SEI maturity scale, but that the knowledge, tenure and work ethic

²⁸ JIRA is an issue tracking system developed by Atlassian, https://www.atlassian.com/

²⁹ The term "technical debt" refers to the increasing cost of maintaining a system resulting from practices that are expedient on the short term but tend to cause difficulties in its long term. It is an analogy with somebody living on credit and eventually being unable to repay and be forced into bankruptcy or in the case of a software system having major problems every time a change is made.

of the employees compensated for the lack of maturity in its processes. The same perception was shared by the employees, who although aware about the changes required to improve their development process felt demotivated to carry them out.

It is important to note here that when we refer to the lack of guidelines or claim that a given process is not performed or something is unclear, we are doing this from an organizational and not an individual perspective. Sometimes a document or proposed procedure does exist, as a matter of fact some of them have been provided to assessor by different interviewees, but if they remain unknown to other practitioners or if a given process is not performed by all, for the purpose of this assessment they were considered lacking or not satisfied. Similarly when referring to other problems such as insufficient time to perform a task or people issues, they were included in the report only if mentioned directly or inferred through remarks made during the interviews by more than one individual.

Table 3 summarizes the result of the assessment for the process areas evaluated.

Process maturity

The group lacks documented or otherwise agreed organizational guidelines for most of the process areas assessed. Specifically there is very little in the form of common processes other than development starts with a JIRA ticket that is assigned to one developer and that after the coding is done it should be tested, first internally and second by a science user. There is no planning other than the ordering of tickets according to priority and code freeze dates. There is no capacity planning at the developer level to determine tentative dates for delivery. Progress reporting is ad-hoc and there is no comparison of planned versus actual values that would allow the improvement of the estimation process. There are no quality assurance³⁰ mechanisms capable of enforcing any decisions concerning coding conventions, design rules or any other process for the matter. There is no root cause analysis following a problem nor a defect prevention process in place. In terms of configuration management, there is a version control system in place but there are no explicit activities designed to keep, for example code and tests in synchrony, no traceability from tickets to work product and vice versa nor configurations audits. This lack of processes result in long ramp-up times for new employees and imposes a centralized decision making and coordination style that not only lengthens the processes' lead times but also results on a feeling of disempowerment among the employees.

Process Efficiency

Only three out of six developers in Socorro reported lead times and process times during the interview. The three indicated long lead times, in the order of months, for tasks that would only take weeks to complete (process time). The three main culprits identified for this were: the time it takes to clarify requirements and bugs reports, the time it takes to get user testing done and get feedback on the code developed. Of the three developers that responded, only one reported completion and accuracy indicating that around 50% of the tasks performed required rework after being declared completed.

The assessment did not find evidence of automated unit testing at the C++ level, although there seems to be an initiative in this regard³¹. The so called "automated unit testing" is performed at the Python

³⁰ Quality assurance should not be confused with testing. QA is designed to make sure organizations do as they say they will.

³¹ https://safe.nrao.edu/wiki/bin/view/Software/TestCppEvalDocumentation, accessed Aug. 3, 2015.

level invoking the C++ code, so it is more what would be called integration or function test in other organizations. This process produces a coverage³² report that is accessible through the Casa Wiki³³ but there was no indication of how or by whom the reported information is used. The coverage number reported, 30%, points towards insufficient testing. There are no canonical test cases that could be used as test oracles or to specify new features.

Use of tools to automate routine tasks such as verifying coding conventions or generate test cases are not used. See the section on tools for more details.

³² Coverage refers to number of elements, lines of code, methods, branches, paths that are exercised by a test suite. It is usually expressed as a percentage. A 30% statement coverage means that only 30% of the total number of lines of code in a program was executed by a test suite

³³ https://safe.nrao.edu/wiki/bin/view/Software/TestCoverageAnalysisDocumentation, accessed Aug. 5, 2015

Table 3 Summarized assessment result

Process Area	Description	Assessment
Requirements Management	The purpose of Requirements Management is to manage the requirements of the project's products and product components and to identify inconsistencies between those requirements and the project's plans and work products.	Not satisfied. Process is not documented nor efficient
Project Planning	The purpose of Project Planning is to establish and maintain plans that define project activities.	Not satisfied. Process is not documented nor efficient
Project Monitoring and Control	The purpose of Project Monitoring and Control is to provide an understanding of the project's progress so that appropriate corrective actions can be taken when the project's performance deviates significantly from the plan.	Not satisfied. Process is not documented nor efficient
Measurement and Analysis	The purpose of Measurement and Analysis is to develop and sustain a measurement capability that is used to support management information needs.	Not assessed
Process and Product Quality Assurance	The purpose of Process and Product Quality Assurance is to provide staff and management with objective insight into processes and associated work products.	Non-existent
Configuration Management	The purpose of Configuration Management is to establish and maintain the integrity of work products using configuration identification, configuration control, configuration status accounting, and configuration audits.	Not satisfied. Mostly code version control. No traceability
Requirements Development	The purpose of Requirements Development is to produce and analyze customer, product, and product component requirements.	Not satisfied. Ad-hoc
Technical Solution	The purpose of Technical Solution is to design, develop, and implement solutions to requirements. Solutions, designs, and implementations encompass products, product components, and product-related life-cycle processes either singly or in combinations as appropriate.	Not satisfied. Process are not documented nor efficient
Product Integration	The purpose of Product Integration is to assemble the product from the product components, ensure that the product, as integrated, functions properly, and deliver the product.	Not assessed
Verification	The purpose of Verification is to ensure that selected work products meet their specified requirements.	Not satisfied. Process is not documented nor efficient
Validation	The purpose of Validation is to demonstrate that a product or product component fulfills its intended use when placed in its intended environment.	Not satisfied. Process is not documented nor efficient

Risk Management	The purpose of Risk Management is to identify potential problems before they occur so that risk-handling activities may be planned and invoked as needed across the life of the product or project to mitigate adverse impacts on achieving objectives.	Not satisfied. Ad-hoc
Decision Analysis and Resolution	The purpose of Decision Analysis and Resolution is to analyze possible decisions using a formal evaluation process that evaluates identified alternatives against established criteria.	Not assessed
Supplier Agreement Management	The purpose of Supplier Agreement Management is to manage the acquisition of products and services from suppliers.	Used to evaluate relationship with ESO and NAOJ. Not satisfied. Process is not documented

People issues

On the people side, the assessor found people reluctant to take initiatives outside their area of immediate concern or to assume leadership roles for fear to be "burned", not by their own doing but by a lack, real or perceived, of empowerment to fulfill the role. This coupled with the extreme specialization has resulted in a silo culture in which success is achieved by doing well on your own little niche rather than looking at the whole CASA system. In turn, this reluctance has forced management to do all coordination work and to make decisions that could be done at a lower levels which ends up reinforcing the original perception of the employees which in turn confirms the view of the managers.

In addition to this, the complexity of the domain also contributes to feelings of subordinateness as most astronomers can program, which is not the same as saying they are capable software engineers³⁴, but not all programmers can do or understand radio astronomy in the same proportion.

History and personalities were frequently mentioned as the main hurdles to improve the development process.

Project scientists

Project scientists play key roles in the development of the CASA software. They are the responsible for clarifying requirements and validating results.

In the current process, these two activities are in the critical path of most bug fixes and new feature development and in consequence every delay in responding to a question or in testing a part of the software adds to the development lead time so work is frequently started without having clear requirements. This is clearly a problem since late clarifications usually result in rework. Similarly, user validation might take place weeks after the developer has moved to work on new task and closer to the release deadline, imposing a disruption that affects the developer's productivity as well as that of those who it might be collaborating with.

³⁴ The systematic application of scientific and technological knowledge, methods, and experience to the design, implementation, testing, and documentation of software. Systems and software engineering - Vocabulary, ISO/IEC/IEEE Std 24765:2010(E)

The root of the problem seems to be the insufficient time allocation of science users, a management decision, to these two critical functions and the unpredictability of the requests generated by the group, a consequence of the lack of planning.

Technical debt

Over the years the CASA software has accumulated a large technical debt. Development of new features is prioritized over architecting and documentation until the cost of changing and keeping the software running makes patently obvious the need to refactor it. There is no up to date comprehensive software documentation, the few conventions that exist are used sparingly, there is not automated unit testing at the C++ level and the thoroughness of whatever testing is being performed is unknown. There is no formal analysis of the impact of a change in existing or future functionality and no control of the interfaces among subsystems. There is no defined criteria to be met before code can be committed.

The ever increasing difficulty of making changes diminish the productivity of team forcing them to take new shortcuts, compounding this way the situation and making them less responsive to user requests.

CASA strategic vision

There is no public strategic vision and feature roadmap available to developers and users alike. In this context, feature requests, prioritization and design are made almost in the dark. If developers knew where the software is going and what is coming down the road they could design features today in such a way to facilitate and not hinder future development. Stakeholders, whether internal or external, need information about future development in order to plan their activities. Hence, the demand for an overall view of the product and offerings is really important.

Product vs. research platform

CASA is seen by many, inside and as well as outside the CDG, as a product to do their astronomical research or as a platform for developing new radio astronomy imaging and analysis techniques. Both views are valid but they conflict at times. Depending on whether the software is seen as a product or as a research platform, users and developers have different expectations and goals. As a product, users expect³⁵ CASA to be reliable, performant, user friendly, supported and timely delivered. As a research platform, users are willing to live with a few bugs and harsh corners as the price to pay for having an exciting new feature now rather than in a few months. They also understand that research is an exploration process and so getting it right might take longer than initially foresaw.

From a development perspective, the current process does not acknowledge these differences and mundane development is intermingled with research affecting predictability in one case and velocity in other whit the end result of unfulfilling the expectations of both.

Competence development

Although some developers have taken the Synthesis Imaging Workshop or part of it, the assessment did not identify any required training, either for developers to learn about the application domain or for astronomers and scientists to learn software engineering.

³⁵ NRAO Users Committee Report 2014, Section 3.2, September 22, 2014

Tools

Beside the traditional development tools such as editors, compilers, make files, and version control system the group does not make use much of modern software engineering tools that could increase productivity and robustness.

The common tool inventory includes SVN and Git for version control. Jenkins to lunch the build process and two series³⁶ of automated test cases using the Robot Framework and NOSE. Both series of tests run at the Python level. Statement and branch coverage are reported by a NOSE Plugin but during the assessment nobody mentioned using this information to improve their test suite.

JIRA, an issue tracking system, is at the center of the development process. It is used to assign and track work, as a requirements management tool, as a communication tool and as a trouble report system.

The following are deficiencies worth noting:

- No automated testing of C++ code
- No automated testing of the user interface, although an initiative to use Selenium for this is being considered
- No use of static analysis tools such as pylint and prospector for python, nor for C++ such as CppLint, CppDepend, Klockwork, etc. to enforce design rules and good coding standards before committing code
- No use of combinatorial testing tools to maximize interaction testing while minimizing the number of test cases
- No language aware Integrated Development Environment (IDE)
- No tool for design recovery

³⁶ "Critical" tests run nightly and "Acceptance" tests that takes longer to run

Appendix B. RACI Analysis Method

This appendix provides an introduction to the RACI method.

Role & Responsibility Charting (RACI)

By Michael L Smith and James Erwin

See RACI Template too. By Sandra Diaferio

Role & Responsibility Charting

OVERVIEW

Definition

Responsibility Charting is a technique for identifying functional areas where there are process ambiguities, bringing the differences out in the open and resolving them through a cross-functional collaborative effort.

Responsibility Charting enables managers from the same or different organizational levels or programs to actively participate in a focused and systematic discussion about process related descriptions of the actions that must be accomplished in order to deliver a successful end product or service.

Approach Definitions

Responsibility Charting is a way of systematically clarifying relationships pertaining to:

- Communication or actions required to deliver an acceptable product or service
- 2. Functional roles or departmental positions (no personal names).
- 3. Participation expectations assigned to roles by decisions or actions.

Process Model	Functional Role	Functional Role	Functional Role	Functional Role	Functional Role
Decisions or Actions					

THE RESPONSIBILITY CHARTING THEORY

Managers and supervisors are not accountable for everything in their organization. Responsibility charting ensures accountability is placed with the person who really can be accountable for specific work. Often this results in accountabilities for actions being *moved down* to the most appropriate level.

Everyone has some process role in their job. Because of differing perceptions, one person's view of their role may be quite different than another's. Role perceptions held today will change tomorrow even though the job activities remain the same. There are three (3) basic assumptions in any role. They are:

1. ROLE CONCEPTION:

What a person thinks his/her job is and how the person has been taught to do it. His/her thinking may well be influenced by many false assumptions (e.g., misleading titles, training received from a predecessor during his or her last week on the job, etc.)

2. ROLE EXPECTATION:

What others in the organization think the person is responsible for, and how he/she should carry out those responsibilities. Others' ideas may also be influenced by incorrect information (e.g., the way it was at a former job, priority changes, assumptions, inconsistent messages from leadership, etc.). The role expectation is usually based on the output of results expected from the role.

3. ROLE BEHAVIOR:

What a person <u>actually does</u> in carrying out the job.

Role & Responsibility Charting

Responsibility charting reconciles ROLE CONCEPTION with the ROLE EXPECTATION and thus, ROLE BEHAVIOR becomes more predictable and productive! Ideally, what a person thinks his or her hob is, what others expect of that job, and how the job is actually performed are all the same. The "RACI" process is a tool to lock all elements in place. Working with other "process providers" provides a *real time* consensus that clarifies "who is to do what, with whom and when. This is of great benefit for overall process performance.

A substandard product or process can often be tracked back to a fault in the chart. Common faults in the chart include: an *action not included* on the chart (that *should* be), a position *failing to perform as assigned* or a *missing* or *misapplied responsibility code.* The highly visible and collaborative nature of the charting process promotes rapid and effective updates/corrections as well as better understanding by those involved in the work.

DIAGNOSING THE NEED

The need for managers and supervisors to *clarify* roles and responsibilities does not end after the Responsibility Charting process is complete; *it must be an ongoing activity*. Managers need to acquire a "sixth sense" so they can recognize the symptoms of role confusion and determine when the process needs to be repeated. Perception "drift" is natural. The identification and <u>elimination</u> of "drift" is important to the company's overall well being as it relates to cost, service and quality.

The symptoms of role confusion are:

- Concern over who makes decisions
- Blaming of others for not getting the job done
- Out of balance workloads
- Lack of action because of ineffective communications
- Questions over who does what
- A "we-they" attitude
- A "not sure, so take no action" attitude
- Idle time
- Creation of and attention to non-essential work to fill time
- A reactive work environment
- Poor morale
- Multiple "stops" needed to find an answer to a question

ROLES AND RESPONSIBILITIES CHARTING DEFINITIONS

RESPONSIBLE...."R" "The Doer"

The "doer" is the individual(s) who actually complete the task. The "doer" Is responsible for action/implementation. Responsibility can be shared. The degree of responsibility is determined by the individual with the "A".

ACCOUNTABLE...."A" "The Buck Stops Here"

The accountable person is the individual who is ultimately answerable for the activity or decision. This includes "yes" or "no" authority and veto power. **Only one "A" can be assigned to an action**.

CONSULT....."C" "In the Loop"

The consult role is individual(s) (typically subject matter experts) to be consulted <u>prior to a final decision or action</u>. This is a predetermined need for two-way communication. Input from the designated position is required.

INFORM....."I" "Keep in the Picture"

This is individual (s) who needs to be informed <u>after a decision or action is</u> <u>taken</u>. They may be required to take action as a result of the outcome. It is a one-way communication.

Responsibility Chart The 5-Step Process

- Identify work process
 Start with high impact areas first
 - Don't chart process that will soon change
 - Work process must be well defined
 - Fewer than ten activities implies the definition is too narrow
 - Greater then 25 activities implies definition is too broad
- 2. Determine the decisions and activities to chart
 - Avoid obvious, generic or ambiguous activities, such as:
 - "Attend meetings"
 - "Prepare reports"
 - Each activity or decision should begin with a good action verb

Evaluate	Schedule	Write	Record	Determine
Operate	Monitor	Prepare	Update	Collect
Approve	Conduct	Develop	Inspect	Train
Publish	Report	Review	Authorize	Decide

3. Prepare a list of roles or people involved in those tasks

Roles can be individuals, groups or entire departments

- Can include people outside your department our outside the company
 - Customers, suppliers, etc.
- Roles are better than individual names

Role & Responsibility Charting

 RACI chart should be independent of personal relationships so the chart would still be valid if all new people filled the roles tomorrow

4. Develop the RACI chart As a general rule, first assign R's then determine who has the A, then complete C's and I's

- For larger groups or more complex issues, an independent facilitator is required
- Meeting time can be significantly reduced if a "straw model" list of decisions and activities is completed prior to meeting

The ideal group size is four to ten people

5. Get feedback and buy-in

- Distribute the RACI chart to everyone represented on the chart but not present in the development meeting
- Capture their changes and revise chart as appropriate
- Reissue revised RACI chart
- Update as necessary on a on-going basis

A follow-up meeting may be necessary if significant changes are made

RACI CHARTING An Example

	Mother	Father	John	Sally	Mark	Kids*
Feed the dog	Α	С	R			
Play with dog	I	I	Α			R
Take dog to vet	R	A/R				С
Morning walk	С		A/R	R		
Evening walk	С		A/R		R	
Wash dog	С		A/R			
Clean up mess	С	Α	R			

DEVELOPING THE ACTION LIST

An important element of Responsibility Charting is developing the actions to be charted and agreed upon. The lists can be developed in several ways. One effective way to gather information on functions, decisions, or activities is in a one-on-one interview. This interview is an analytical questioning process and ranges from broad questions such as "what are the department's objectives?" or, "what must the team accomplish?" to very specific questions involving inputs and outputs of work, to and from the participant.

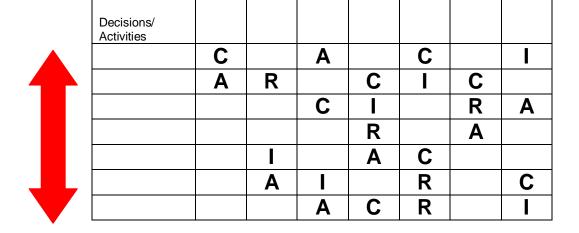
An alternative to the interview is a group "brainstorm" or idea generation technique with representatives from the "process participant" departments. A facilitator would record the actions which then could be fine-tuned in subsequent group meetings.

Role & Responsibility Charting

R A C I Chart Review Vertical Analysis

<u>Finding</u>	Possible Interpretation
Lots of R's	Can this individual stay on top of so much?
No empty spaces	Does the individual need to be involved in so many activities?
Too many A's	Can some of the accountability be "pushed down" in the organization?
No R's or A's	Is this a line position? Could it be expanded or eliminated?
Overall pattern	Does the pattern fit the personality and style of the role occupant? Does it go against the personality type of the role occupant? (i.e., either too much or too little involvement, etc.)

Roles / People

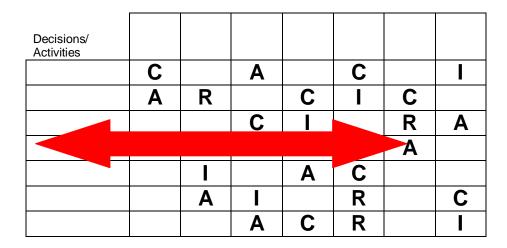


Role & Responsibility Charting

R A C I Chart Review Horizontal Analysis

<u>Finding</u>	Possible Interpretation
Lots of R's	Will the task get done? Can activity or decision be broken into more specific tasks?
Lots of C's	Do all these individuals really need to be consulted? Do the benefits of added input justify the time lost in consulting all these individuals?
Lots of I's	Do all these individuals really need to be routinely informed, or could they be informed only in exceptional circumstances?
No R's	Job may not get done; everyone is waiting to approve, be consulted, or informed; no one sees their role as taking the initiative to get the job done.
No A's	No performance accountability; therefore, no personal consequence when the job doesn't get done. Rule #1 in RACI charting: There must be one, but only one, "A" for each action or decision listed on the chart.
No C's / I's	Is this because individuals/departments "don't talk"? Does a lack of communication between individuals/departments result in parallel or uninformed actions?

Roles / People



R A C I Closing Guidelines

- 1. Place Accountability (A) and Responsibility (R) at the lowest feasible level.
- 2. There can be only one accountable individual per activity
- 3. Authority must accompany accountability
- 4. Minimize the number of Consults (C) and Informs (I)
- 5. All roles and responsibilities must be documented and communicated
- 6. Discipline is needed to keep the roles and responsibilities clear. "Drift" happens. RACI has to be revisited periodically, especially when symptoms of role confusion reappear e.g.,
 - Concern over who makes decisions
 - Blaming of others for not getting the job done
 - Out of balance workloads
 - Lack of action because of ineffective communications.
 - Questions over who does what
 - A "we-they" attitude
 - A "not sure, so take no action" attitude
 - Idle time
 - Creation of and attention to non-essential work to fill time
 - A reactive work environment
 - Poor morale
 - Multiple "stops" needed to find an answer to a question

When To Use Responsibility Charting

 To improve understanding of the roles and responsibilities around work process

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§ "As Is"
§ "To Be"
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- To improve understanding of roles and responsibilities within a department
- To define the roles and responsibilities of team members on a project

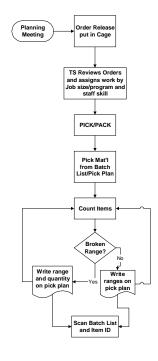
ROLES AND RESPONSIBILITIES CHARTING

Trying to get work done without clearly establishing roles and responsibilities, is like trying to parallel park with one eye closed.



What about role behavior? The RACI chart shows who does what at a high level and their RACI role. If more specificity is needed, and it often is, you can use process maps or list the steps/decisions and document the specifics of what is done.

You can go from process maps to RACI or RACI to process maps



Page 13 of 14

Role & Responsibility Charting

Or, you can document your understanding of the role behavior by taking the list from the RACI chart and listing the steps/decisions and documenting the specifics of what is done. It's as simple as who, what, when, inputs and outputs. You can expect more resistance clarifying the roles this way than just with RACI. We now know who is to do what with whom, and when in such a way that each person is truly accountable for their part of the overall process.

Task / Decision	RACI	Who	What	When	Inputs from	Outputs to
2 00101011						.0

Appendix C. CASA Notional Workflow

The notation used to describe the CASA Notional Workflow is called IDEFO. The basic element of an IDEFO model, as illustrated by Figure 11, is a box containing a verb phrase (e.g., "execute project") describing the activity or transformation that takes place within the box. In IDEFO syntax, inputs are shown as arrows entering from the left side of the box, while outputs are represented by arrows exiting from the right side of the box. Controls are displayed as arrows entering the top of the box and mechanisms are displayed as arrows entering from the bottom. Inputs, controls, outputs, and mechanisms (ICOMs) are collectively referred to as "concepts."

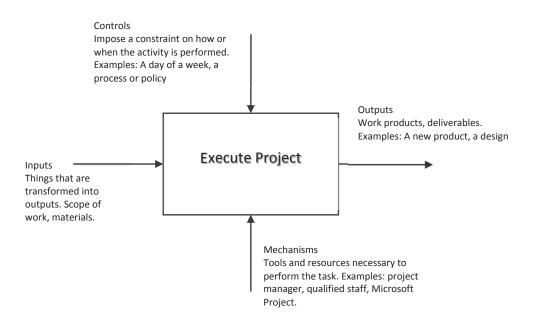
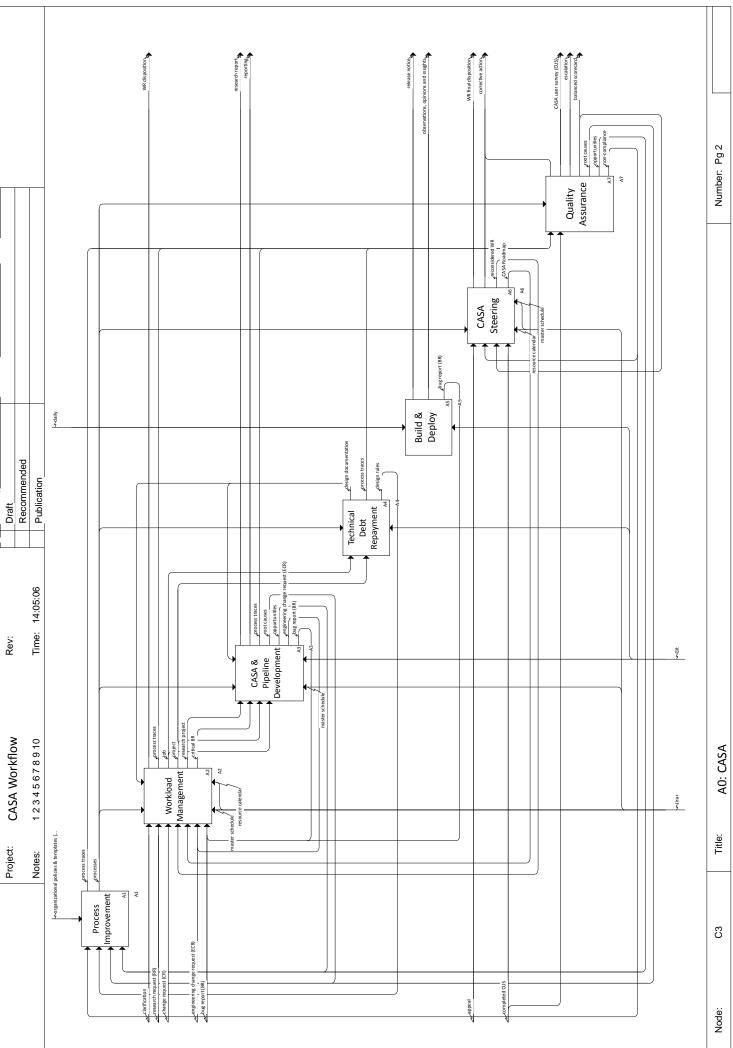


Figure 11 IDEF0 Diagram

IDEFO models are organized hierarchically. The high-level activity is represented by a shadow-edged box. The concepts entering or leaving the box at the higher level are "consumed" or "produced" by the lower-level activities. There is no need to match every lower-level concept with another at a higher level. This "tunneling" in IDEFO terminology helps improve the readability of the diagrams by allowing for details to be shown where appropriate. Complete information about the IDEF family of methods can be found at http://www.idef.com.

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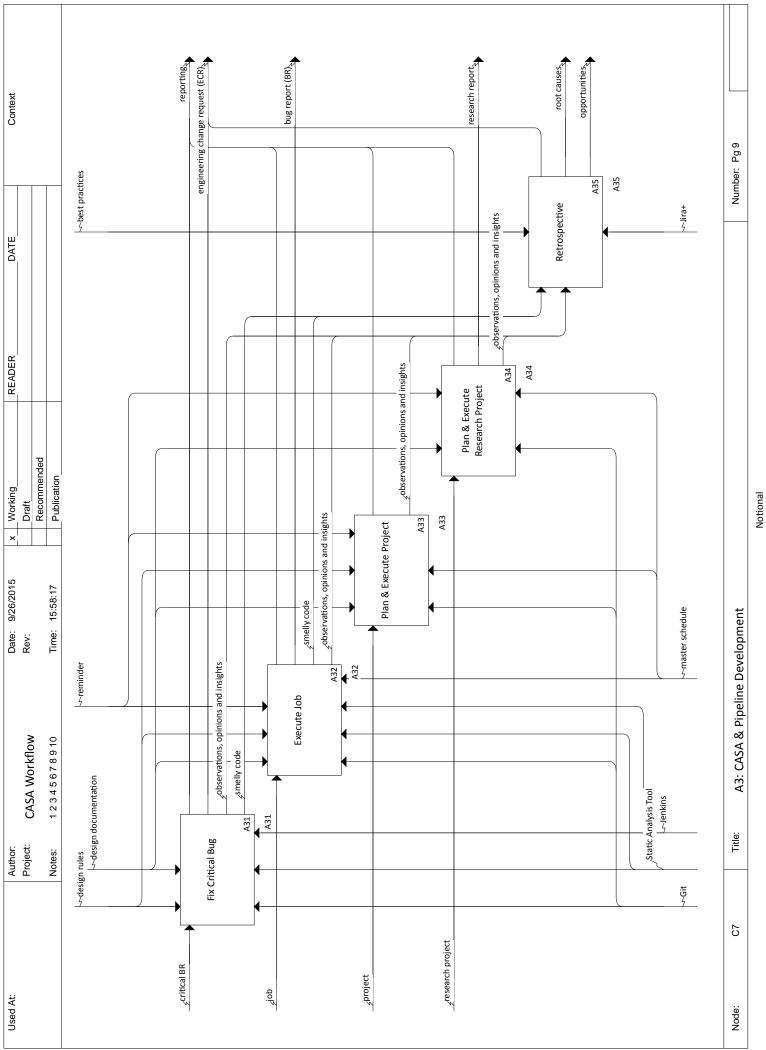
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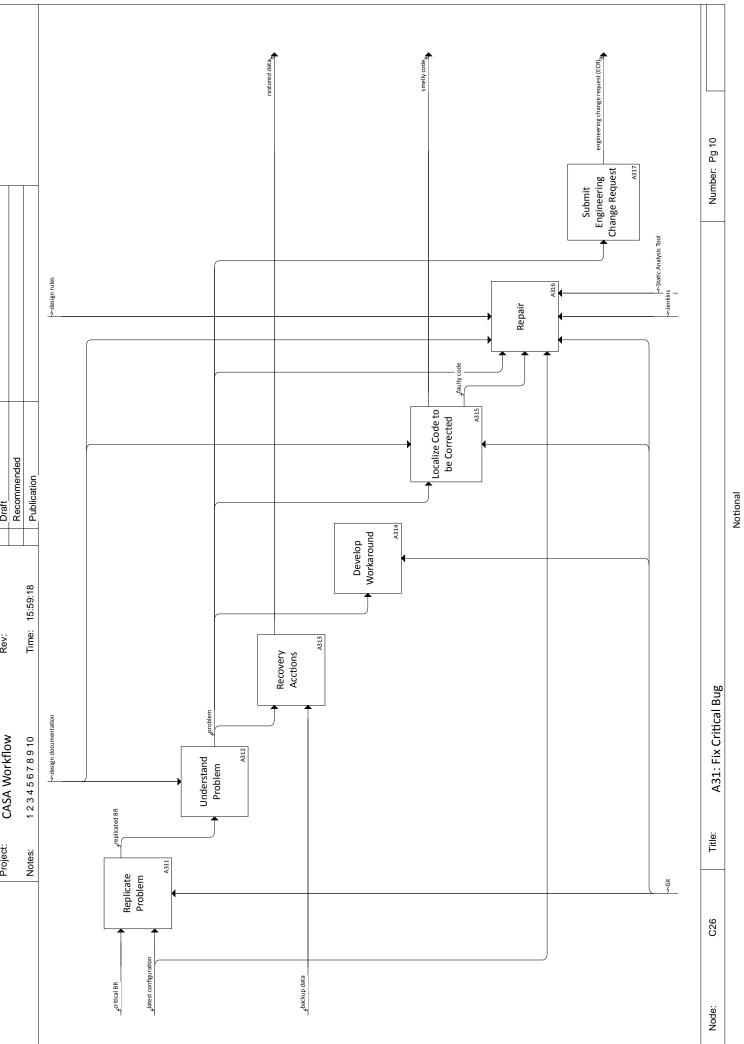
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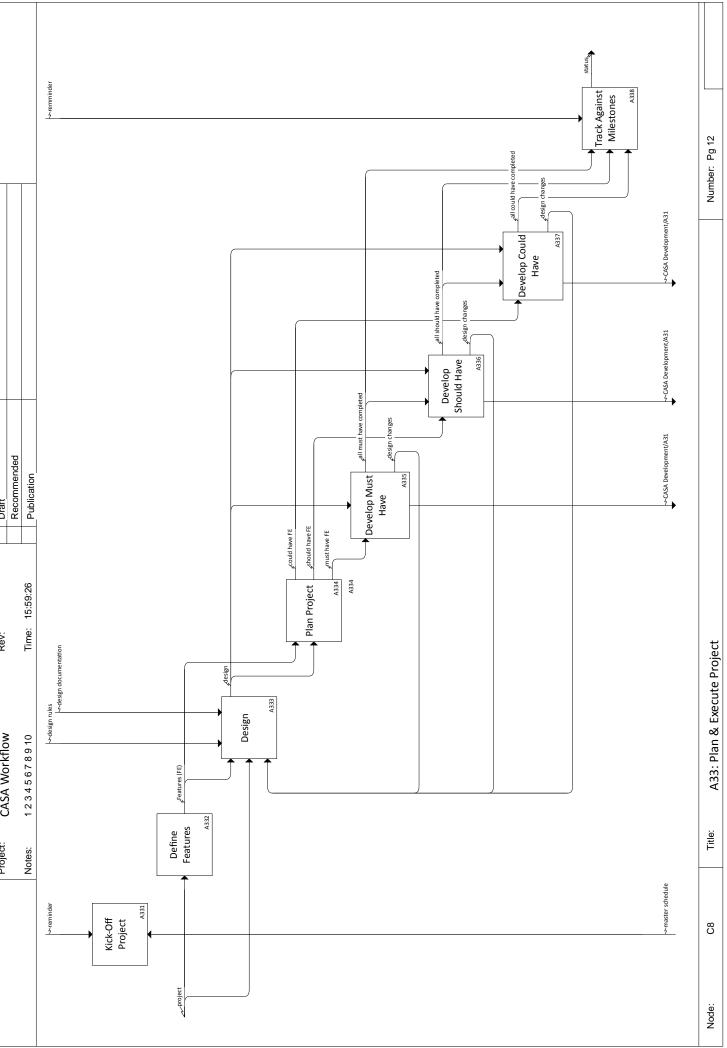


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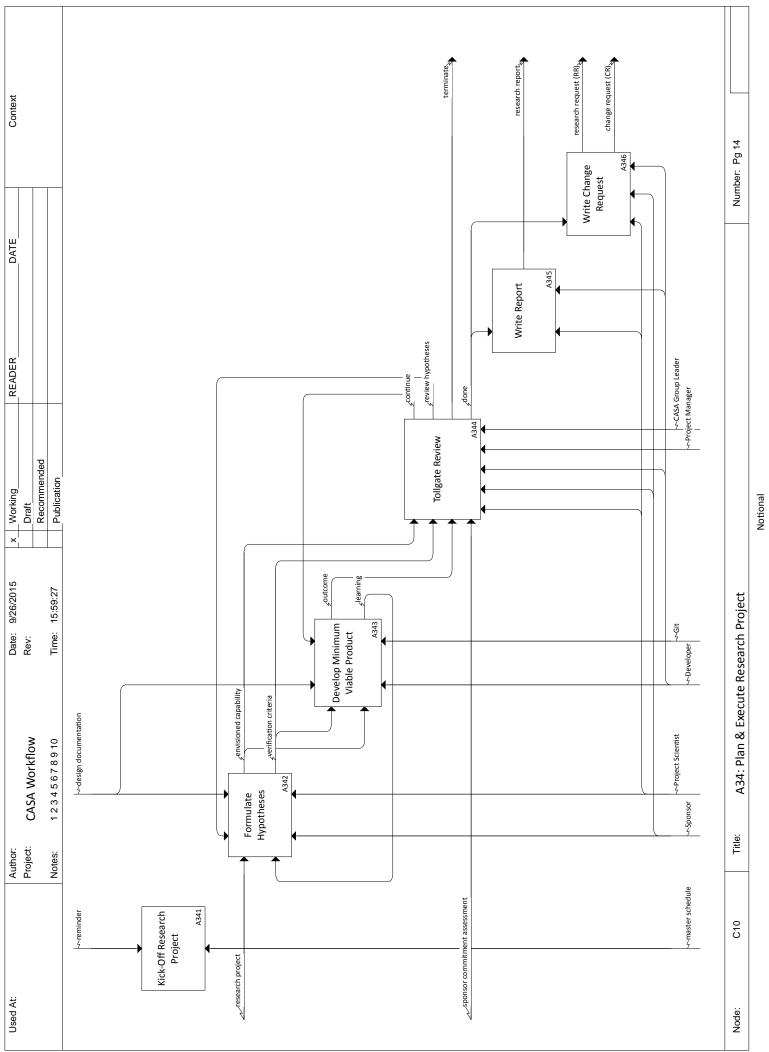
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Appendix D. Definition of Done

This appendix presents a notional DoD for a "Job". It is intended to be used as example as not as a concrete recommendation. Similarly the CDG should define DoD for projects and other artifacts as they see fit.

Once defined, DoDs strict application will be critical to overcoming the concerns raised by the Pipeline Group about the condition the software will be in when moving from a discrete to a continuous delivery mode.

Example:

- Code produced (all 'to do' items in code completed)
- Code commented, checked in and run against current version in source control
- Peer reviewed (or produced with pair programming) and meeting development standards
- Builds without errors
- Unit tests written and passing
- Deployed to system test environment and passed system tests
- Passed UAT (User Acceptance Testing) and signed off as meeting requirements
- Achieved X% branch coverage
- Any build/deployment/configuration changes implemented/documented/communicated
- Relevant documentation/diagrams produced and/or updated
- Tasks closed in Jira

Appendix E. Buffered Moscow Rules

This appendix depicts a planning method for time boxed projects. It is intended to be used as example and not as a concrete recommendation.

TIME BOXING PLANNING: BUFFERED MOSCOW RULES

EDUARDO MIRANDA, INSTITUTE FOR SOFTWARE RESEARCH, CARNEGIE MELLON UNIVERSITY, SEPTEMBER 2011

Keywords: Time boxing planning, prioritization rules, release planning, agile, incremental delivery, requirements prioritization, design to schedule

ABSTRACT

Time boxing is a management technique which prioritizes schedule over deliverables but time boxes which are merely a self, or an outside, imposed target without agreed partial outcomes and justified certainty are at best, an expression of good will on the part of the team. This essay proposes the use of a modified set of Moscow rules which accomplish the objectives of prioritizing deliverables and providing a degree of assurance as a function of the uncertainty of the underlying estimates.

INTRODUCTION

Time boxing is a management technique which prioritizes schedule over deliverables. This means that if during the execution of the task it is anticipated that all requested deliverables will not be ready by a set completion date, the scope of the work will be reduced so that a smaller, yet still useful, output is produced by such date. The two dimensions of the time box are the length of time it is given and the resources available during that time. The time box concept can be applied to individual tasks and single iterations but the focus of this proposal is in larger aggregates, such as a release or a project, culminating in the delivery of an agreed functionality to a customer.

To be effective, time boxing requires that (Miranda, 2002):

- 1. The features or user requirements¹ that make up the total delivery are grouped into functionally complete subsets;
- 2. The subsets are prioritized so it is clear which requirements should be implemented first and which ones could be eliminated if there is not enough time to complete all of them; and
- 3. Reasonable assurance is provided to the customer about the feasibility of a given subset within the imposed frame

Time boxes which are merely a self, or an outside, imposed target without agreed partial outcomes and justified certainty are at best, an expression of good will on the part of the team.

Prioritization is traditionally made by asking the customer to rank his or her preferences into a series of categories such as "Must have", "Should have", "Could have" or "Won't have" where the "Must have" category contains all requirements that must be satisfied in the final delivery for the solution to be considered a success. The "Should have" represents high-priority items that should be included in the solution if possible. The "Could have" corresponds to those requirement which are considered desirable but not necessary. They will be included if there is any time left after developing the previous two. "Won't have" are used to designate requirements that will not be implemented in a given time box, but may be considered for the future. These categories are commonly known by the acronym "Moscow" (Stapleton, 2003). Less used techniques include the pairwise comparisons, cumulative voting, top ten requirements and EVOLVE (Berander & Andrews, 2005).

With the exception of EVOLVE (Greer & Ruhe, 2004) which uses a complex search procedure to maximize value within the constraints imposed by the available resources; all the techniques above suffer from the same problem: they are either unconstrained or arbitrarily constrained. For example in the "top ten" technique the "must have" would be limited to the 10 more important requirements. Why 10? Why not eleven or twelve or nine? This lack of constraints means that in general, as long as the aggregated effort is within the project budget there is no limit to the number of requirements that are assigned to the "must have" category with which the prioritization process ends up not prioritizing anything at all.

In this article we describe a simple requirement prioritization method that: 1) Redefines the MOSCOW categories in terms of the team's ability to complete the requirements assigned to them; and 2) Constrains the number of requirements that the customer can allocate to each category as a function of the uncertainty of the estimates which makes it possible to give the sponsor certain reassurances with regards to their achievability or not. The MOSCOW categories are redefined as follows:

1. Must Have: Those features that the project, short of a calamity, would be able to deliver within the defined time box

¹ These two terms will be used loosely and alternatively to refer to a discrete capability requested by the sponsor of the work

- 2. Should Have: Those features that have a fair chance of being delivered within the defined time box
- Could Have: Those features that the project could deliver within the defined time box if everything went extraordinarily well, i.e. if there were no hiccups in the development of requirements assigned to higher priority categories
- 4. Won't have features, those for which there is not enough budget to develop them

Therefore, the fitting of requirements into these categories is not an a priori decision but rather a consequence of what the development team believes can be accomplished under the specific project context and budget.

In the past I have associated a delivery probability of 90, 45 and 20% with each of the categories, but this quantification it is only possible if one is willing to make assumptions about the independence or covariance of the actual efforts, the number of requirements included in each category and the type of distributions underlying each estimate; or to use a method such as Monte Carlo simulation to expose the distribution of the total effort for each category. If we are not willing to make this, quoting specific numbers is just an analogy, all we can justifiable say is that the likelihood of delivering all requirements in the "must have" category would roughly double the likelihood of those in the "should have" category and quadruple that of those in the "could have" one.

THE IDEA

The process requires that each feature or requirement to be developed has a two points estimate²: a normal completion effort³ and a safe completion one. The normal completion effort is that, which in the knowledge of the estimator has a fair chance of being enough to develop the estimated feature while the safe estimate is that which will be sufficient to do the work most of the time but in a few really bad cases.

If we wanted to be reassured of being able to deliver all features under most circumstances we would need to plan for the worst case, which means scheduling all deliverables using their safe estimate. This, more likely than not, will exceed the boundaries of the time box⁴. See Figure 1.a.

It is clear that by scheduling features at the safe level, the most work we can accommodate within the time box boundaries is that depicted by the patterned area in Figure 1.b. So for the "must have" category the customer must select, from among all requirements, those which are more important for him until exhausting the number of development hours available while scheduling them at the safe

² More sophisticated approaches such as <u>S</u>tatistically <u>P</u>lanned <u>Incremental D</u>eliveries – SPID (Miranda, 2002) will require three points estimates and the specification of an underlying distribution

³ As I did in the redefining of the MOSCOW categories in this article I am avoiding the temptation of calling these estimates the 50% and the 90% probability estimates to prevent giving a false sense of mathematical exactness, that will require the making of additional assumptions or an analysis that might not be justified by the practical impact of the added accuracy and precision.

⁴ If a single project had to ensure against all possible risks and uncertainty, its price would be prohibitive (Kitchenham & Linkman, 1997)

effort level. This is the constraint missing in other prioritization methods and the key to provide a high level of confidence, in spite of the uncertainty of the estimates and the speed of execution, in the delivery of features in this category.

Once the "must have" requirements have been selected, we will re-schedule them using their normal estimates, see figure 1.c, and reserve the difference between the two effort levels as a buffer to protect their delivery. We will repeat the process for the "should have" and "could have" requirements using the size of the buffer protecting the previous category as the initial budget for the current one, see figure 1.d. The requirements that could not be accommodated in any category at their safe level become the "won't have"s.

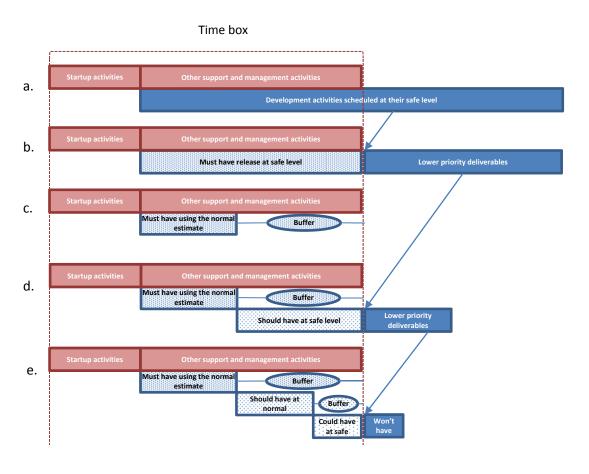


Figure 1 How the method works

We can see now why we said at the beginning of this essay that the "must have" category will have double the likelihood of being completed of the "should have" and quadruple that of the "could have".

We are almost certain that all the requirements in the "must have" category can be completed within the time box because a requirement was only included in it if there was enough room to develop it under a worst case assumption. The "should have" category also have their requirements scheduled at the safe level, but with respect to the overall time box this level of confidence is contingent on the sum

of the actual efforts spent on all the requirements in the "must have" subset being equal or less than the sum of their normal development times. This roughly halves the likelihood of completing all "should have" requirements within the time box. Similarly the likelihood of completing all the "could have" would be half of that of delivering all the "should have" or a quarter of the "must have".

A NUMERICAL EXAMPLE

Table 1 shows the backlog for an imaginary project with a total budget (time box) of 180hrs. Assuming that the startup, and the support and management activities require 60hrs. leave us with a development budget of 120 hrs. The table lists the name of the features, the normal and the safe estimates and the name of other requirements or features in which the current one depends on. For example feature "H" will have a normal estimate of 10 hours, a safe estimate of 20 hours and depends on "J" and "K", meaning that these two features must be present for "H" to provide any business value.

Table 1 Product backlog

Features	Normal Estimate	Safe Estimate	Dependencies
Α	20	40	В, С
В	7	9	
С	20	30	
D	5	7	E
E	6	7	
F	5	6	
G	20	40	
Н	10	20	J, K
_ 1 _	15	30	
J	12	15	
K	8	10	
L	10	18	

Let's assume that from a pure business perspective the preferences of the project sponsor are: F, D, A, G, K, E, L, J, H, I, B, C. In a real project this choices will be made during the prioritization meeting.

In our example, the first requirement to be selected for the "must have" category would be requirement "F", applying the process described below we have:

 $AvailableBudget_{i+1} = AvailableBudget_i - SafeEstimate_i = 120hrs - 6hrs = 114hrs$

Successive requirements are selected as per table 2. Notice that feature "G" cannot be included in the "must have" subset at the safe level because it does not fit into the available budget. At this point the customer must decide whether to resign "G" to another category, if possible, or rearrange the previous selection. For the sake of the example let's assume requirement "G" is passed on, and the customer chooses "K" which follows in his rank of preferences and is schedulable in the available budget.

Table 2 A	ccianina ro	auirements	to the	"muct k	2240"	ratogory

Features	Reason for selection	$AvailableBudget_i$	SafeEstimate _i	$Available Budget_{i+1}$
F	Customer preference	120	6	114
D, E	Customer preference, Dependency	114	14	100
A, B, C	Customer preference, Dependency	100	79	21
6	Customer preterence	21	48	19
К	Customer preference	21	10	11

After including "K" there is no other requirement that can be included in the "must have" category, so requirements F, D, E, A, B, C, and K are re-schedule at their normal level:

$$\begin{aligned} \textit{MustHaveBudget} &= \sum_{i \in \{F,D,E,A,B,C,K\}} \textit{NormalEstimate}_i = 5 + 5 + 6 + 20 + 7 + 20 + 8 \\ &= 71 \textit{hrs} \end{aligned}$$

MustHaveBuffer = AvailableBudget - MustHaveBudget = 120 - 71 = 49hrs

The process is now repeated using the *MustHaveBuffer* as the available budget for the "should have" CATEGORY, see table 3, and the *ShouldHaveBuffer* for the "could have". See table 4.

Table 3 Assigning requirements to the "should have" category

Features	Reason for selection	AvailableBudget _i	SafeEstimate _i	$Available Budget_{i+1}$
G	Customer preference	49	40	9

Table 4 Assigning requirements to the "could have" category

Features	Reason for selection	$Available Budget_i$	SafeEstimate _i	$AvailableBudget_{i+1}$
L	Customer preference	29	18	11

After including "L" nothing more could be included in the available effort at the safe estimate level and in consequence "H", "I" and "J" are declared "won't have".

The final subsets are:

• Must have: F, D, E, A, B, C, K

Should have: GCould have: LWon't have: H, I, J

EXECUTION

Figure 2 shows the initial plan resulting from the prioritization process. Now imagine that during the execution of the project feature "A" takes 40hrs, its worst case, instead of the 20 allocated to it in the plan. This will push the development of features "G" and "L" to the right. This would leave us with 29hrs to develop "G", 9 more than the 20hrs estimated at 50%, so one can say there still is a fair chance the customer will get it. If "G" takes 20 hours the budget remaining in the box will be 9 hours, one less than the 10 estimated at 50%, so in this case the chance of the customer getting L would be slim. See Figure 3.

Time box

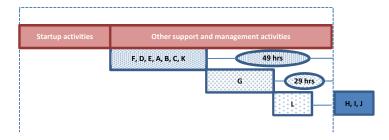


Figure 2 Original plan. Time box = 180 hrs, Startup and other support and management activities 60 hrs, development budget 120 hrs

Time box

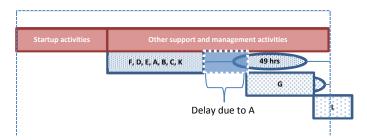


Figure 3 Must have release is delayed because "A" takes longer than the scheduled budget

DEALING WITH CHANGES AND DEFECTS

Changes are natural. When a change occurs it should be ranked against current priorities and if accepted it will be at the expense of an already planned requirement or by changing the time box itself.

With respect to defects a sensible strategy is to fix all critical and major defects within the time allocated at the subset in which they are discovered, postponing minor defects to the end of the project and giving the customer the choice between fixing the problems and developing additional functionality.

BUSINESS IMPLICATIONS

It is obvious that acknowledging from the very start of the project that the customer might not receive everything requested requires a very different communication, and perhaps marketing, strategy from that of a project that promises to do it, even when nobody believes it will do it.

The premise, in which the method is based, is that businesses are better off when they know what could realistically be expected than when they are promised the moon, but no assurances are given with respect as to when they could get it.

To be workable for both parties, the developer and the sponsor, a contract must incorporate the notion that an agreed partial delivery is an acceptable, although not preferred, outcome. A contract that offloads all risk in one of the parties would either be prohibitive or unacceptable to the other. The concept of agreed partial deliveries could adopt many forms. For example the contract could establish a basic price for the "must have" set with increasingly higher premiums for the "should have" and "could have" releases. Conversely the contract could propose a price for all deliverables and include penalties or discounts if the lower priority releases are not delivered. The advantage for the project sponsor is that, whatever happens, he can rest assured that he will get a working product with an agreed subset of the total functionality by the end of the project on which he can base his own plans.

A similar idea could be applied to any reward for the people working in the project. No reward will be associated with delivering the "must have" release since the team members are simply doing their jobs. Subsequent releases will result in increased recognition of the extra effort put into the task. The relative delivery likelihood associated with each release could be used to calculate the reward's expected value.

SUMMARY

We have presented a simple prioritization procedure that can be applied to the ranking of requirements at the release as well as the project level.

The procedure does not only captures customer preferences, but by constraining the number of features in the "must have" set as a function of the uncertainty of the underlying estimates, is able to offer project sponsors a high degree of reassurance in regards to the delivered of an agreed level of software functionality by the end of the time box.

This simplicity is not free. It comes at the expense of the claims we can make about the likelihood of delivering a given functionality and a conservative buffer. Users seeking to make more definitive statements than "short of a calamity" or optimize the buffer size should consider the use of a more sophisticated approach such like the one described in Planning and Executing Time Bound Projects (Miranda, 2002) which requires considerably more information and an understanding of the problems associated with the elicitation of probabilities.

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Appendix F. Technology Readiness Levels

TRL	Definition	Description	Supporting Information
1	Basic principles	Lowest level of software technology	Basic research activities, research articles, peer
	observed and	readiness. A new software domain is being	reviewed white papers, point papers, early lab
	reported.	investigated by the basic research	model of basic concept may be useful for
		community. This level extends to the	substantiating the TRL.
		development of basic use, basic properties of	
		software architecture, mathematical	
		formulations, and general algorithms.	
2	Technology	Once basic principles are observed, practical	Applied research activities, analytic studies,
	concept and/or	applications can be invented. Applications	small code units, and papers comparing
	application	are speculative, and there may be no proof	competing technologies.
	formulated.	or detailed analysis to support the	
		assumptions. Examples are limited to analytic	
_		studies using synthetic data.	
3	Analytical and	Active R&D is initiated. The level at which	Algorithms run on a surrogate processor in a
	experimental	scientific feasibility is demonstrated through	laboratory environment, instrumented
	critical function	analytical and laboratory studies. This level	components operating in a laboratory
	and/or	extends to the development of limited	environment, laboratory results showing
	characteristic	functionality environments to validate critical	validation of critical properties.
	proof of concept.	properties and analytical predictions using	
		non- integrated software components and	
_	NA advila and /an	partially representative data.	A diversion of the characters of a second
4	Module and/or	Basic software components are integrated to	Advanced technology development, stand-
	subsystem	establish that they will work together. They	alone prototype solving a synthetic full-scale
	validation in a	are relatively primitive with regard to	problem, or standalone prototype processing
	laboratory	efficiency and robustness compared with the	fully representative data sets.
	environment (i.e., software	eventual system. Architecture development	
	prototype	initiated to include interoperability, reliability, maintainability, extensibility,	
	development	scalability, and security issues. Emulation	
	environment).	with current/legacy elements as appropriate.	
	environment).	Prototypes developed to demonstrate	
		different aspects of eventual system.	
5	Module and/or	Level at which software technology is ready	Software architecture diagram around
	subsystem	to start integration with existing systems. The	technology element with critical performance
	validation in a	prototype implementations conform to	requirements defined. Processor selection
	relevant	target environment/interfaces. Experiments	analysis, Simulation/Stimulation (Sim/Stim)
	environment.	with realistic problems. Simulated interfaces	Laboratory buildup plan. Software placed
		to existing systems. System software	under configuration management.
		architecture established. Algorithms run on a	Commercial-off-the- shelf/government-off-the-
		processor(s) with characteristics expected in	shelf (COTS/GOTS) components in the system
		the operational environment.	software architecture are identified.
6	Module and/or	Level at which the engineering feasibility of a	Results from laboratory testing of a prototype
	subsystem	software technology is demonstrated. This	package that is near the desired configuration
	validation in a	level extends to laboratory prototype	in terms of performance, including physical,
	relevant end-to-	implementations on full-scale realistic	logical, data, and security interfaces.
	end environment.	problems in which the software technology is	Comparisons between tested environment and
		partially integrated with existing	operational environment analytically
		hardware/software systems.	understood. Analysis and test measurements
			quantifying contribution to system-wide
			requirements such as throughput, scalability,
			and reliability. Analysis of human-computer
			(user environment) begun.

7	System prototype demonstration in an operational, high-fidelity environment.	Level at which the program feasibility of a software technology is demonstrated. This level extends to operational environment prototype implementations, where critical technical risk functionality is available for demonstration and a test in which the software technology is well integrated with operational hardware/software systems.	Critical technological properties are measured against requirements in an operational environment.
8	Actual system completed and mission qualified through test and demonstration in an operational environment.	Level at which a software technology is fully integrated with operational hardware and software systems. Software development documentation is complete. All functionality tested in simulated and operational scenarios.	Published documentation and product technology refresh build schedule. Software resource reserve measured and tracked.
9	Actual system proven through successful mission-proven operational capabilities.	Level at which a software technology is readily repeatable and reusable. The software based on the technology is fully integrated with operational hardware/software systems. All software documentation verified. Successful operational experience. Sustaining software engineering support in place. Actual system.	Production configuration management reports. Technology integrated into a reuse "wizard."